AGENDA Rogue Valley Council of Governments Board of Directors

Date: Wednesday, February 26, 2025

Time: 12:00 noon

Location: RVCOG Lewis Conference Room – 155 N 1st Street, Central Point, OR

Zoom https://us06web.zoom.us/j/88496373993?pwd=7ai1PfMEoNTEnj17XaLVmEv3JV2S8L.1

Meeting ID: 884 9637 3993 / Passcode: 654473

(408) 638-0968 US (San Jose) / (253) 215-8782 US (Tacoma)

1.	Call to Order / Attendance
2.	Introductions and Comments from Members / Public
3.	Presentation A. Annual Comprehensive Financial Report June 30, 2024 – Carolyn Ryder, CPA, Isler Medford LLC
4.	Action Items Chair
5.	Consent Agenda
6.	Reports
7.	Regional Update / Open Air
8.	Other Business
9.	Agenda Build A. Area Agency on Aging 2025-2029 Area Plan – March 2025 B. Appointment of Members to Budget Committee – March 2025
10	Next Meeting
A	ljournment

Questions? Please contact RVCOG at 541-664-6674. If assistance is needed to participate in this meeting, please notify us at least 24 hours prior to the meeting to assist staff in providing reasonable accommodation.

Rogue Valley Council of Governments Board of Directors Meeting

Lewis Conference Room/Zoom Webinar

Minutes from the meeting being held January 22, 2025

VOTING MEMBERS

Present:

1st Vice President John Quinn (RVSS)Councilor Andrea Thompson (Jacksonville)1st Vice President Carl Tappert (RVSS)Councilor Zac Smith (Medford)Councilor Kelley Johnson (Central Point)Mayor Al Muelhoefer (Phoenix)Board Member Bill Mansfield (RVTD)Councilor Kathy Nuckles (Shady Cove)Mayor Pam VanArsdale (Rogue River)Fire Chief Mike Hussey (JCFD 3)Mayor Ronald Palmer (Gold Hill)Board Member Marta Tarantsey (JCLD)Councilor Victoria Marshall (Grants Pass)Board Member Tom Fischer (SOREDI)

Absent:

President Jody Hathaway (ECSO)Commissioner John West (Josephine County)Councilor Eric Hansen (Ashland)Mayor Darby Ayers-Flood (Talent)Butte Falls RepresentativeBoard Member Trevor Morris (JSWCD)Mayor Meadow Martell (Cave Junction)Board Member Jonah Liden (RCC)Mayor Kathy Sell (Eagle Point)Board Member Marc Overbeck (SOU)

Italics = Executive Committee

Non-Voting Members:

Mike Baker - ODOT

RVCOG Staff:

Ann Marie Alfrey, Executive Director Sebastian Viteri, Finance Director Adrian Modjeski, HR & Admin Services Director Peter Town, Community Development Kerstin Sachse, Administrative Specialist

1. Call to Order/Attendance

1st Vice President Carl Tappert called the meeting to order at 12:00pm.

2. Introductions and Comments from Members/Public

New Board Members were introduced.

3. Presentation

A. Rogue Valley Housing and Community Needs Assessment Survey Results, Peter Town, RVCOG Community Development. Followed by discussion.

4. Action Item

A. Executive Committee – Confirmations and New Appointments

Existing members of the Executive Committee were confirmed. Marta T. nominated Mayor Pam VanArsdale as 2nd Vice President and Commissioner Roberts seconded the motion. John Quinn will be sole 1st Vice President, since the required one-year term is fulfilled. Carl Tappert will remain as alternate on the Board. Kathy Nuckles was nominated by Mayor VanArsdale as a new member for the Executive Committee. Tom Fischer seconded the motion. All nominations were passed unanimously.

Executive Committee Member List:

Jody Hathaway – President John Quinn – 1st Vice President Pam VanArsdale – 2nd Vice President Kelley Johnson Bill Mansfield Kathy Nuckles

Upcoming appointments for Budget Committee members were discussed. Budget Committee meeting to be held after the April 23rd meeting from 2pm to 4pm.

5. Consent Agenda

A. Meeting Minutes from December 04, 2024

MOTION: Mayor Pam VanArsdale moved to approve the meeting minutes from December 04, 2024. Board Member Tom Fischer seconded the motion. The motion was approved unanimously.

6. Reports

A. Executive Director's Report

SB1501

All updates for SB1501 were included in the presentation from Peter Town.

AlertWest

Site visits in Phoenix, Jacksonville, Central Point, Eagle Point, and Rogue River are completed. Gold Hill is next. The first installation is targeted in Jacksonville due to existing services already being on site.

ACFR

Presentation for the ACFR for the last fiscal year is scheduled for the February meeting. The finalized document will be sent in the February Board packet and will be presented by ISLER during the February meeting.

Budget for Fiscal Year 2025-2026

The budget for the next fiscal year will follow right after the regularly scheduled Board meeting. Nominations for the budget committee are due no later than the March meeting. 3-4 board members and an equal number of community members are needed. The Budget Committee meeting will be held following the RVCOG Board Meeting in April and the budget will be presented in May.

AAA – Four-Year Area Plan

RVCOG is the AAA for the region and is required to submit a four-year plan by March 31st, 2025. The document will be reviewed by the Senior Advisory Council and requires a 30-day public comment period. The four-year plan then will be presented to the RVCOG Board for approval during the March meeting before it is submitted to the Oregon Department of Human Services, Aging and People with Disabilities.

7. Regional Update / Open Air

<u>City of Shady Cove</u> – Councilor Kathy Nuckles reported that planning the workload for 2025 is in full force. There is a heavy focus on municipal water. Other topics are planning the new city park and improving code enforcement.

<u>City of Jacksonville</u> – Councilor Andrea Thompson started her report with the information that two councilors have been re-elected and one new councilor was elected. Everyone has been sworn in

including five new police officers. The ethics training was completed and goals for the new year were established. Jacksonville is looking forward to the wildfire camera to be installed. An informational town hall meeting is planned to help citizens with issues and questions about the ODF Fire Map.

<u>City of Medford</u> – Councilor Zac Smith spoke about Rogue X having a very successful first year. The Medford Outreach Court that was launched in January 2024 assisted over 200 people in the first year, addressing legal issues and connecting participants with essential services. The City Council meetings have been moved from Thursdays to Wednesdays. The City of Medford's Urban Renewal Agency granted a loan to the historic Elks Lodge for necessary improvements. Part of the loan will be forgiven if at least 4 free community events are hosted annually over the next 5 years. 17 new signs have been installed throughout the downtown area. The City of Medford is partnering with Access to open a severe weather shelter to provide overnight lodging when temperatures are dangerously low. It will just be open during severe weather events and will provide all essential services.

<u>ODOT</u> – Member Mike Baker reported on the progress of the Glenwood and Coleman Creek Project on Hwy 99. A federal grant was received to continue work in the area to the north. During construction at the Big X intersection project fiber optic cables were damaged. The study on the overcrossing of Interstate 5 at South Stage was completed and it concluded in either going over or under the Interstate with a possible interchange option for the future. Next steps are environmental studies. The Rogue River Greenway between Grants Pass and Rogue River is moving forward with funding from the Middle Rogue MPO. Other projects are in the planning phase, and this will also include the Rogue River Greenway section between Rogue River and Gold Hill.

<u>Rogue Valley Transportation District (RVTD)</u> – Board Member Bill Mansfield spoke about the completion and opening of the new operations building. This building provides offices, training rooms, and lockers for drivers. Kelly Madding, former Assistant City Manager in Medford, is now at RVTD as the Operations Manager.

<u>Rogue Valley Sewer Services</u> -1st Vice President Quinn reported that due to the large amount of rain, all resources were tested and held up well. The retirement package for employees is still being worked on.

<u>City of Rogue River</u> – Mayor Pam VanArsdale spoke about the open house for the Rogue River Greenway that was held. Everything is still in the planning stage. Overall, the feedback was very positive. The route along Hwy99 seems to be the most favorable location. Rogue River is preparing for the upcoming budget season, and the council is setting goals for the upcoming year. Mayor VanArsdale and Mayor Pro Tem Hilti will travel to Salem for City Day at the Capitol to meet Senator Robinson and Representative Alex Garlado.

<u>City of Gold Hill</u> – Mayor Ron Palmer stated that Gold Hill keeps receiving grants, which are much needed. City ordinances are being reviewed and restructured. This is currently the focus during council meetings. Work on the bridge will start in June 2026 and it will be shut down for approximately eleven months. Management is still being restructured and currently all committees are fully staffed.

<u>Jackson County</u> – Commissioner Colleen Roberts spoke about the newly added Commissioner Randy Sparacino and gave a post season fire report. With 1.93M acres burned statewide, Jackson County is doing well with just 20 fires totaling around 40 acres. The two fires on BLM land just totaled around 5000 acres in Jackson County. The created ordinance in 1995 needs to be amended and is advocated for at the national level.

<u>Fire District 3</u> – Fire Chief Mike Hussey started his report with the message that defensible space is important for safety, living in our region. FD3 is providing assistance to FD5, and it is going well. FD3 is currently focusing on smaller rural communities and is working on future proofing their public services.

<u>City of Phoenix</u> – Mayor Al Muelhoefer stated that along with him, 3 new city councilors were sworn in on January 6th. Currently the Budget Committee, Planning Commission and the Parks and Recreation Committee are filled. Citizens are excited to come in and serve the City. An Economic Development Summit meeting was held, which addressed the future of the Phoenix business community. The last year opened Phooderia is making a big difference for Phoenix. Currently an Arts and Cultural Council is being created to support local artists with projects around town. The city is receiving great responses from the community with citizens coming forward with new ideas and projects.

<u>SOREDI</u> – Member Tom Fischer mentioned that currently the Executive Director's position is vacant at SOREDI. Staff are compensating well. A well-mixed committee was created to address long term growth and strategy to improve how SOREDI serves the community. Their first task is filling the ED position.

<u>City of Grants Pass</u> – Councilor Victoria Marshall reported that she is newly elected along with 4 other council members and a new mayor. Grants Pass was able to lock in the price for the water treatment plant and the project will be moving forward. The building of the old water treatment plant will be preserved as a historic building. The Police Department is scheduled to receive a raise to help improve public safety.

Jackson County Library District (JCLD) – Board Member Marta Tarantsey started her report with information from Business Oregon. They concluded their first round of funding for childcare infrastructure. There were far more requests than funding available. After analyzing the distribution of the first round, a second round of funding will be available. A first ever housing infrastructure loan fund is in planning. These will be set up as a loan/grant fund and will be available to municipalities, counties, governmental entities, and special districts. She recommended attending the State of the Rogue Valley Breakfast on February 27th that is hosted by SOREDI. Grants Pass will have a Pitch-It Night for the second time, organized by the Innovation Hub. For the Library District, Marta will attend alongside Kari May, Executive Director for JCLD, a conference of the Special Districts Association of Oregon. After that she will attend the Library Day in the capital. A book locker was installed in front of the YMCA in Ashland, since the previous one in Shady Cove was such a great success. January is the start of the Rogue Reads event, the Winter Reading Program. More information is available on the website. A new mailing list called the Library of Champions will be created. Please reach out if you are interested in being added to the list.

8. Other Business

There was no other business noted.

9. Agenda Build

February – Auditor's report / ACFR review.

March – Area Agency on Aging 2025-2029 Area Plan

March – Appointment of Members to the Budget Committee

10. Next Meeting

The next regular meeting is scheduled at noon on Wednesday, February 26, 2025.

Adjournment:

1st Vice President Tappert adjourned the meeting at 1:24 pm.



Board Meeting Agenda – Executive Director's Report

Meeting Date: February 26, 2025 Staff Contact: Ann Marie Alfrey

Department: Administration

SB1501 (Originally SB3395)

RVCOG staff continue work to identify barriers to increasing housing production. Dick Converse, retired RVCOG Principal Land Use Planner, is currently working on analyses of building codes and development of a model code incorporating soon to come updates from DLCD.

AlertWest

OHAZ continues work under the FEMA HMGP funding. For safety and access, camera installs require weather other than snow and rain. (Thank you to those jurisdictions who were able to send a letter of support for HB3219 which would establish sustained state funding for the Oregon Hazards Lab at the University of Oregon.)

Budget for Fiscal Year 2025-2026

Reminder: The Budget Committee will meet following the April board meeting from approximately 2:00 to 4:30 pm. Board volunteers will be approved during the March meeting.

Area Agency on Aging – Four-Year Area Plan

RVCOG's Area on Aging Four-Year Area Plan is currently in the thirty-day public comment period, ending on March 10th. The draft plan is available on www.RVCOG.org. A public hearing will be held during the March 3rd Senior Advisory Council (SAC) meeting. The SAC will be asked to recommend approval of the plan to the RVCOG Board. Board approval will be sought at the March 26th board meeting.

Executive Office of the President, Office of Management and Budget (OMB) Memo Regarding Temporary Pause of Agency Grant, Loan, and Other Financial Assistance Programs

The release of the following memo from OMB caused a major upheaval in the government sector. Although many local government agencies do not derive a majority of their funding directly from federal agencies, almost all receive passthrough federal funding from the state and other agencies, RVCOG included. Although the funding pause was not implemented, business with our federal and state partners was immediately impacted. Federal partners cancelled meetings and were unable to provide further guidance; state partners reported the same with their federal contacts. Note that all Assistance Listing numbers included in RVCOG's Schedule of Expenditures of Federal Awards (SEFA), located on pages 70 and 71 of the ACFR, are included in the OMB Federal Financial Assistance Program Analysis in Support of M-25-13 spreadsheet. The analysis questions included on the spreadsheet are listed following the OMB memo along with an FAQ issued by OMB.



EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

January 27, 2025

M-25-13

MEMORANDUM FOR HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

Matthew J. Vaeth, Acting Director, Office of Management and Budget FROM:

SUBJECT: Temporary Pause of Agency Grant, Loan, and Other Financial Assistance

Programs

The American people elected Donald J. Trump to be President of the United States and gave him a mandate to increase the impact of every federal taxpayer dollar. In Fiscal Year 2024, of the nearly \$10 trillion that the Federal Government spent, more than \$3 trillion was Federal financial assistance, such as grants and loans. Career and political appointees in the Executive Branch have a duty to align Federal spending and action with the will of the American people as expressed through Presidential priorities. Financial assistance should be dedicated to advancing Administration priorities, focusing taxpayer dollars to advance a stronger and safer America, eliminating the financial burden of inflation for citizens, unleashing American energy and manufacturing, ending "wokeness" and the weaponization of government, promoting efficiency in government, and Making America Healthy Again. The use of Federal resources to advance Marxist equity, transgenderism, and green new deal social engineering policies is a waste of taxpayer dollars that does not improve the day-to-day lives of those we serve.

This memorandum requires Federal agencies to identify and review all Federal financial assistance¹ programs and supporting activities consistent with the President's policies and requirements.² For example, during the initial days of his Administration, President Donald J. Trump issued a series of executive orders to protect the American people and safeguard valuable taxpayer resources, including Protecting the American People Against Invasion (Jan. 20, 2025), Reevaluating and Realigning United States Foreign Aid (Jan. 20, 2025), Putting America First in International Environmental Agreements (Jan. 20, 2025), Unleashing American Energy (Jan. 20, 2025), Ending Radical and Wasteful Government DEI Programs and Preferencing (Jan. 20,

¹ 2 CFR 200.1 defines Federal financial assistance to mean "[a]ssistance that recipients or subrecipients receive or administer" in various forms, but this term does not include assistance provided directly to individuals. For the purposes of this memorandum, Federal financial assistance includes: (i) all forms of assistance listed in paragraphs (1) and (2) of the definition of this term at 2 CFR 200.1; and (ii) assistance received or administered by recipients or subrecipients of any type except for assistance received directly by individuals.

² Nothing in this memo should be construed to impact Medicare or Social Security benefits.

2025), Defending Women from Gender Ideology Extremism and Restoring Biological Truth to the Federal Government (Jan. 20, 2025), and Enforcing the Hyde Amendment (Jan. 24, 2025). These executive orders ensure that Federal funds are used to support hardworking American families.

To implement these orders, each agency must complete a comprehensive analysis of all of their Federal financial assistance programs to identify programs, projects, and activities that may be implicated by any of the President's executive orders. In the interim, to the extent permissible under applicable law, Federal agencies **must temporarily pause** all activities related to obligation or disbursement of all Federal financial assistance, and other relevant agency activities that may be implicated by the executive orders, including, but not limited to, financial assistance for foreign aid, nongovernmental organizations, DEI, woke gender ideology, and the green new deal.

This temporary pause will provide the Administration time to review agency programs and determine the best uses of the funding for those programs consistent with the law and the President's priorities. The temporary pause will become effective on January 28, 2025, at 5:00 PM. Even before completing their comprehensive analysis, Federal agencies must immediately identify any legally mandated actions or deadlines for assistance programs arising while the pause remains in effect. Federal agencies must report this information to OMB along with an analysis of the requirement. OMB also directs Federal agencies to pause all activities associated with open NOFOs, such as conducting merit review panels.

No later than February 10, 2025, agencies shall submit to OMB detailed information on any programs, projects or activities subject to this pause. Each agency must pause: (i) issuance of new awards; (ii) disbursement of Federal funds under all open awards; and (iii) other relevant agency actions that may be implicated by the executive orders, to the extent permissible by law, until OMB has reviewed and provided guidance to your agency with respect to the information submitted.

OMB may grant exceptions allowing Federal agencies to issue new awards or take other actions on a case-by-case basis. To the extent required by law, Federal agencies may continue taking certain administrative actions, such as closeout of Federal awards (2 CFR 200.344), or recording obligations expressly required by law.

Additionally, agencies must, for each Federal financial assistance program: (i) assign responsibility and oversight to a senior political appointee to ensure Federal financial assistance conforms to Administration priorities; (ii) review currently pending Federal financial assistance announcements to ensure Administration priorities are addressed, and, subject to program statutory authority, modify unpublished Federal financial assistance announcements, withdraw any announcements already published, and, to the extent permissible by law, cancel awards already awarded that are in conflict with Administration priorities, and; (iii) ensure adequate oversight of Federal financial assistance programs and initiate investigations when warranted to identify underperforming recipients, and address identified issues up to and including cancellation of awards.

Federal Financial Assistance Program Analysis in Support of M-25-13

Locate or filter the spreadsheet to isolate the agency's list of Federal programs (by Assistance Listing number) and complete the requested information for each program.

- Does this program provide Federal funding to nongovernmental organizations supporting or providing services, either directly or indirectly, to removable or illegal aliens?
- Does this program provide funding that is implicated by the revocation and recission of the U.S. International Climate Finance Plan?
- Does this program include activities that impose an undue burden on the identification, development, or use of domestic energy resources (including through funding under the Inflation Reducing Act of 2022; and the Infrastructure Investment and Jobs Act)?
- Does this program provide funding that is implicated by the directive to end discriminatory programs, including illegal DEI and "diversity, equity, inclusion, and accessibility" (DEIA) mandates, policies, programs, preferences, and activities, under whatever name they appear, or other directives in the same EO, including those related to "environmental justice" programs or "equity-related" grants?
- Does this program promote gender ideology?
- Does this program promote or support in any way abortion or other related activities identified in the Hyde Amendment?
- If not covered in the preceding columns, does this program support any activities that must not be supported based on executive orders issued on or after January 20, 2025 (including executive orders released following the dissemination of this spreadsheet)?



OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

In implementing President Trump's Executive Orders, OMB issued guidance requesting that agencies temporarily pause, to the extent permitted by law, grant, loan or federal financial assistance programs that are implicated by the President's Executive Orders.

Any program not implicated by the President's Executive Orders is not subject to the pause.

The Executive Orders listed in the guidance are:

Protecting the American People Against Invasion

Reevaluating and Realigning United States Foreign Aid

Putting America First in International Environmental Agreements

Unleashing American Energy

Ending Radical and Wasteful Government DEI Programs and Preferencing

Defending Women from Gender Ideology Extremism and Restoring Biological Truth to the Federal Government

Enforcing the Hyde Amendment

Any program that provides direct benefits to individuals is not subject to the pause.

The guidance establishes a process for agencies to work with OMB to determine quickly whether any program is inconsistent with the President's Executive Orders. A pause could be as short as day. In fact, OMB has worked with agencies and has already approved many programs to continue even before the pause has gone into effect.

Any payment required by law to be paid will be paid without interruption or delay.

Q: Is this a freeze on all Federal financial assistance?

A: No, the pause does not apply across-the-board. It is expressly limited to programs, projects, and activities implicated by the President's Executive Orders, such as ending DEI, the green new deal, and funding nongovernmental organizations that undermine the national interest.

Q: Is this a freeze on benefits to Americans like SNAP or student loans?

A: No, any program that provides direct benefits to Americans is explicitly excluded from the pause and exempted from this review process. In addition to Social Security and Medicare, already explicitly excluded in the guidance, mandatory programs like Medicaid and SNAP will continue without pause.

Funds for small businesses, farmers, Pell grants, Head Start, rental assistance, and other similar programs will not be paused. If agencies are concerned that these programs may implicate the President's Executive Orders, they should consult OMB to begin to unwind these objectionable policies without a pause in the payments.

Q: Is the pause of federal financial assistance an impoundment?

A: No, it is not an impoundment under the Impoundment Control Act. It is a temporary pause to give agencies time to ensure that financial assistance conforms to the policies set out in the President's Executive Orders, to the extent permitted by law.

Temporary pauses are a necessary part of program implementation that have been ordered by past presidents to ensure that programs are being executed and funds spent in accordance with a new President's policies and do not constitute impoundments.

Q: Why was this pause necessary?

A: To act as faithful stewards of taxpayer money, new administrations must review federal programs to ensure that they are being executed in accordance with the law and the new President's policies.

Rogue Valley Council of Governments Balance Sheet As of 12/31/2024

	Current Year To Date
Assets and Other Debits	
Current Assets	
Cash and Cash Equivalents	2,430,248.78
Investments	463,703.21
Accounts Receivable	787,543.00
Due From Other Funds	2,794,355.61
Prepaid Expenses	13,624.75
Total Current Assets	6,489,475.35
Other Debits	
Fixed Assets	2,688,334.68
Total Other Debits	2,688,334.68
Total Assets and Other Debits	9,177,810.03
Liabilities, Fund Equity and Other Credits	
Current Liabilities	
Accounts Payable	443,706.06
Payroll Payable	193,795.41
Due To Other Funds	3,619,532.91
Total Current Liabilities	4,257,034.38
Non-Current Liabilities	
Deposits Held for Others	929,038.72
Compensated Absences Payable	376,454.65
Total Non-Current Liabilities	1,305,493.37
Fund Equities and Other Credits:	
Contributed Capital	162,735.24
Beginning Fund Balance	4,272,827.93
Net Increase (Decrease) In Fund Balance	(820,280.89)
Total Fund Equities and Other Credits:	3,615,282.28
Total Liabilities, Fund Equity and Other Credits	9,177,810.03

Rogue Valley Council of Governments Statement of Revenues and Expenditures From 7/1/2024 Through 12/31/2024

	Year To Date Actual	Annual Budget	Budget Variance
Revenues Less Expenditures			
Revenues			
Member Dues	90,129.00	89,605.00	524.00
Other Local Government	296,005.70	813,296.46	(517,290.76)
Federal and State Grants and Contracts	2,313,754.60	8,027,427.26	(5,713,672.66)
Donations	285,693.40	85,459.00	200,234.40
Charges for Services	644,402.40	728,677.00	(84,274.60)
Other Revenues	144,439.29	933,082.04	(788,642.75)
Indirect Charges	216,113.55	441,653.50	(225,539.95)
Departmental Administration Allocation	0.00	49,260.92	(49,260.92)
Interfund Revenues	38,630.94	938,408.08	(899,777.14)
Interfund Support Transfers	0.00	100,000.00	(100,000.00)
Beginning Fund Balance	0.00	48,433.00	(48,433.00)
Total Revenues	4,029,168.88	12,255,302.26	(8,226,133.38)
Expenditures			
Salaries and Wages	(1,335,453.56)	(2,672,801.10)	1,337,347.54
Employee Benefits	(918,219.92)	(1,985,103.33)	1,066,883.41
Materials and Supplies	(135,548.74)	(240,160.23)	104,611.49
Purchased Services	(1,607,798.17)	(4,490,547.38)	2,882,749.21
Other Expenses	(46,419.41)	(489,810.40)	443,390.99
Capital Outlay	0.00	(100,000.00)	100,000.00
Operating Contingency	0.00	(641,444.22)	641,444.22
Indirect Charges	(216,103.38)	(441,653.51)	225,550.13
Departmental Administration Allocation	(60,928.40)	(49,260.89)	(11,667.51)
Interfund Charges	(495,168.52)	(938,408.15)	443,239.63
Interfund Support Transfers	0.00	(100,000.00)	100,000.00
Depreciation	(33,809.67)	(97,413.00)	63,603.33
Ending Fund Balance	0.00	(8,700.00)	8,700.00
Total Expenditures	(4,849,449.77)	(12,255,302.21)	7,405,852.44
Total Revenues Less Expenditures	(820,280.89)	0.05	(820,280.94)

Customer Name	Inv #	Due Date	Current	1 - 30 Days Past Due	31 - 60 Days Past Due	61 - 90 Days Past Due	Over 90 Days Past Due	Total	Invoice Description
Aging and People with Disabilities	25-4661	3/15/2025	50,000.00	0.00	0.00	0.00	0.00	50,000.00	Grant Agreement 184718 - Congregate Meal Improvements
	25-4662	3/16/2025	24,635.00	0.00	0.00	0.00	0.00	24,635.00	Grant Agreement 184858 - Emergency Prep
Total Aging and People with Disabilities			74,635.00	0.00	0.00	0.00	0.00	74,635.00	
Aging and People with Disabilities (APD)	25-4571	11/30/2024	0.00	0.00	0.00	379.75	0.00	379.75	OMAP TItle XIX October 2024
	25-4578	1/19/2025	0.00	0.00	404.25	0.00	0.00	404.25	OMAP Tiitle XIX APD NOV 2024
	25-4645	1/30/2025	0.00	2,499.00	0.00	0.00	0.00	2,499.00	OMAP Title XIX APD December 2024
Total Aging and People with Disabilities (APD)			0.00	2,499.00	404.25	379.75	0.00	3,283.00	
Bureau of Land Management - L20AC00334	25-4578	1/26/2025	0.00	0.00	9,869.73	0.00	0.00	9,869.73	Contract #L20AC 00334-02
Total Bureau of Land Management - L20AC00334			0.00	0.00	9,869.73	0.00	0.00	9,869.73	
City of Ashland	25-4607	2/8/2025	0.00	3,237.00	0.00	0.00	0.00	3,237.00	Rogue Valley Council of Governments Dues 2024-2025

Customer Name	Inv #	Due Date	Current	1 - 30 Days Past Due	31 - 60 Days Past Due	61 - 90 Days Past Due	Over 90 Days Past Due	Total	Invoice Description
Total City of Ashland			0.00	3,237.00	0.00	0.00	0.00	3,237.00	
City of Phoenix	25-4559	1/31/2025	0.00	3,000.00	0.00	0.00	0.00	3,000.00	HDM Support Fiscal Year 2024-2025
	25-4618	2/8/2025	0.00	720.00	0.00	0.00	0.00	720.00	Rogue Valley Council of Governments Dues 2024-2025
Total City of Phoenix			0.00	3,720.00	0.00	0.00	0.00	3,720.00	
City of Shady Cove	25-4575	1/9/2025	0.00	0.00	5,889.06	0.00	0.00	5,889.06	Shady Cove Billing OCT & NOV 2024
	25-4636	2/15/2025	0.00	1,833.43	0.00	0.00	0.00	1,833.43	IT and Financial Services DECEMBER 2024
	25-4654	2/28/2025	300.93	0.00	0.00	0.00	0.00	300.93	Shady Cove Financial Services JANUARY 2025
Total City of Shady Cove			300.93	1,833.43	5,889.06	0.00	0.00	8,023.42	
City of Talent	24-4268	7/6/2024	0.00	0.00	0.00	0.00	3,407.03	3,407.03	Current & Short Range Planning Projects APRIL 2024
	24-4335	7/30/2024	0.00	0.00	0.00	0.00	4,236.87	4,236.87	Current Planning NOVEMBER 2023, MAY & JUNE 2024
	25-4532	12/5/2024	0.00	0.00	0.00	3,469.55	0.00	3,469.55	Land Use Planning 1st Qtr
	25-4591	2/1/2025	0.00	798.23	0.00	0.00	0.00	798.23	HR Director Services NOVEMBER 2024
	25-4617	2/8/2025	0.00	990.00	0.00	0.00	0.00	990.00	Rogue Valley Council of Governments Dues 2024-2025

Customer Name	Inv #	Due Date	Current	1 - 30 Days Past Due	31 - 60 Days Past Due	61 - 90 Days Past Due	Over 90 Days Past Due	Total	Invoice Description
	25-4633	2/13/2025	0.00	1,524.86	0.00	0.00	0.00	1,524.86	HR Services DECEMBER 2024
	25-4648	2/26/2025	0.00	18,936.11	0.00	0.00	0.00	18,936.11	Community Services NOV & DEC 2024
	25-4655	1/30/2025	0.00	15,667.11	0.00	0.00	0.00	15,667.11	TAP Invoice City of Talent Reissue
Total City of Talent			0.00	37,916.31	0.00	3,469.55	7,643.90	49,029.76	
DHS State of Oregon	25-4574	1/7/2025	0.00	0.00	(1.00)	0.00	0.00	(1.00)	148/150 October 2024
Total DHS State of Oregon			0.00	0.00	(1.00)	0.00	0.00	(1.00)	
ECSO	25-4605	2/8/2025	0.00	155.00	0.00	0.00	0.00	155.00	Rogue Valley Council of Governments Dues 2024-2025
	25-4631	2/13/2025	0.00	106.43	0.00	0.00	0.00	106.43	HR Services DECEMBER 2024
Total ECSO			0.00	261.43	0.00	0.00	0.00	261.43	
Jackson County Development Services	25-4646	2/22/2025	0.00	692.52	0.00	0.00	0.00	692.52	JACO Grant Writing NOVEMBER & DECEMBER 2024
Total Jackson County Development Services			0.00	692.52	0.00	0.00	0.00	692.52	
Jackson County Library Distric	25-4606	2/8/2025	0.00	155.00	0.00	0.00	0.00	155.00	Rogue Valley Council of Governments Dues 2024-2025

Customer Name	Inv#	Due Date	Current	1 - 30 Days Past Due	31 - 60 Days Past Due	61 - 90 Days Past Due	Over 90 Days Past Due	Total	Invoice Description
Total Jackson County Library Distric			0.00	155.00	0.00	0.00	0.00	155.00	
Multnomah Co Aging, Disab, & Veteran	25-458	2/2/2025	0.00	16,723.00	0.00	0.00	0.00	16,723.00	Veteran Directed Care Program NOVEMBER 2024
Total Multnomah Co Aging, Disab, & Veteran			0.00	16,723.00	0.00	0.00	0.00	16,723.00	
Northridge Senior Living, LLC	25-4525	11/29/2024	0.00	0.00	0.00	0.00	4,050.00	4,050.00	1st Quarter Rent Invoices - JULY, AUGUST, SEPTEMBER 2024
	25-4595	2/1/2025	0.00	4,050.00	0.00	0.00	0.00	4,050.00	Monthly Rent NOVEMBER, DECEMBER 2024 & JANUARY 2025
Total Northridge Senior Living, LLC			0.00	4,050.00	0.00	0.00	4,050.00	8,100.00	
ODOT - MPO	25-4637	2/22/2023	0.00	0.00	0.00	0.00	13,756.29	13,756.29	MRMPO 133-PL FUNDS December 2024
	25-4638	2/22/2025	0.00	9,340.18	0.00	0.00	0.00	9,340.18	MRMPO 233-FTA FUNDS December 2024
	25-4639	2/22/2025	0.00	31,802.22	0.00	0.00	0.00	31,802.22	RVMPO 130-PL FUNDS December 2024
	25-4640	2/22/2025	0.00	12,505.84	0.00	0.00	0.00	12,505.84	RVMPO 235-FTA FUNDS December 2024
Total ODOT - MPO			0.00	53,648.24	0.00	0.00	13,756.29	67,404.53	

Customer Name	Inv #	Due Date	Current	1 - 30 Days Past Due	31 - 60 Days Past Due	61 - 90 Days Past Due	Over 90 Days Past Due	Total	Invoice Description
Oregon Dept of Agriculture	23-3508	8/31/2022	0.00	0.00	0.00	0.00	2,000.00	2,000.00	TMDL Dues FY 2022 - 2023
G	24-4062	12/8/2023	0.00	0.00	0.00	0.00	2,000.00	2,000.00	FY 23-24 TMDL Dues
Total Oregon Dept of Agriculture			0.00	0.00	0.00	0.00	4,000.00	4,000.00	
Oregon Watershed Enhancement Board (OWEB)	25-4561	2/13/2025	0.00	11,065.00	0.00	0.00	0.00	11,065.00	OWEB & SOREDI DECEMBER 2024
Total Oregon Watershed Enhancement Board (OWEB)			0.00	11,065.00	0.00	0.00	0.00	11,065.00	
Oregon Wellness Network (OWN)	25-4651	2/26/2025	0.00	23,410.42	0.00	0.00	0.00	23,410.42	O4AD/OWN Contract No 2024-RVCOG-01 - Sept - Dec 2024
Total Oregon Wellness Network (OWN)			0.00	23,410.42	0.00	0.00	0.00	23,410.42	
Rogue Community College	25-4604	2/8/2025	0.00	155.00	0.00	0.00	0.00	155.00	Rogue Valley Council of Governments Dues 2024-2025
Total Rogue Community College			0.00	155.00	0.00	0.00	0.00	155.00	
Rogue River Watershed Council	25-4652	2/27/2025	0.00	915.44	0.00	0.00	0.00	915.44	RRWC Spill Prevention & Response Planning DECEMBER 2024

Customer Name	Inv #	Due Date	Current	1 - 30 Days Past Due	31 - 60 Days Past Due	61 - 90 Days Past Due	Over 90 Days Past Due	Total	Invoice Description
	25-4653	2/27/2025	0.00	572.15	0.00	0.00	0.00	572.15	Spill Response Training & Implementation DECEMBER 2024 Contract #206
Total Rogue River Watershed Council			0.00	1,487.59	0.00	0.00	0.00	1,487.59	
Rogue Valley Sewer Services	24-4352	7/30/2024	0.00	0.00	0.00	0.00	2,334.00	2,334.00	Storm Water Assessment 2024
Total Rogue Valley Sewer Services			0.00	0.00	0.00	0.00	2,334.00	2,334.00	
SOREDI	25-4592	2/1/2025	0.00	3,530.54	0.00	0.00	0.00	3,530.54	Financial Services NOVEMBER 2024 & Additional Accounting Service per Contract
Total SOREDI			0.00	3,530.54	0.00	0.00	0.00	3,530.54	
Southern Oregon University	25-4603	2/8/2025	0.00	155.00	0.00	0.00	0.00	155.00	Rogue Valley Council of Governments Dues 2024-2025
Total Southern Oregon University			0.00	155.00	0.00	0.00	0.00	155.00	
Report Total			74,935.93	164,539.48	16,162.04	3,849.30	31,784.19	291,270.94	



Jackson and Josephine Counties, Oregon Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024



Rogue Valley Council of Governments Jackson and Josephine Counties, Oregon

Annual Comprehensive Financial Report

For the Fiscal Year Ended June 30, 2024



Audited by: Isler Medford, LLC Certified Public Accountants

Published January 10, 2025



Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024

TABLE OF CONTENTS

	Page
INTRODUCTORY SECTION	
Letter of Transmittal	
Board of Directors and Management Staff	7
FINANCIAL SECTION	
Independent Auditors' Report	10
Management's Discussion and Analysis	13
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	25
Statement of Activities	26
Fund Financial Statements:	
Balance Sheet - Governmental Funds	27
Statement of Revenues, Expenditures, and Changes in	
Fund Balances - Governmental Funds	28
Reconciliation of the Statement of Revenues, Expenditures,	
and Changes in Fund Balances of Governmental Funds	
to the Statement of Activities	29
Statement of Revenues, Expenditures, and Changes in	
Fund Balance - Budget and Actual - General Fund	30
Statement of Revenues, Expenditures, and Changes in	
Fund Balance - Budget and Actual - Special Revenue Fund	31
Statement of Revenues, Expenditures, and Changes in	
Fund Balance - Budget and Actual - Food & Friends Endown	
Fund	
Statement of Net Position - Proprietary Funds	33
Statement of Revenues, Expenses, and Changes in	
Net Assets - Proprietary Funds	34
Statement of Cash Flows - Proprietary Funds	
Notes to the Financial Statements	36

Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024

TABLE OF CONTENTS (continued)

P	age
FINANCIAL SECTION (continued)	
Supplementary Information:	
Schedule of Expenditures by Department - Budget and Actual - Special	
Revenue Funds	58
Combining Schedules:	
Combining Schedule of Net Position - All Proprietary Fund Types	60
Combining Schedule of Revenues, Expenses and Changes in	
Fund Net Position - All Proprietary Fund Types	61
Combining Schedule of Cash Flows - All Proprietary Fund Types	62
Capital Assets Used in the Operation of Governmental Funds:	
Schedules by Source	65
Schedules by Function and Activity	65
COMEDNIA CHIEF A LIDITING CTANDADO AND IDITIONAL CHIEF ANGE CECTION	
GOVERNMENT AUDITING STANDARDS AND UNIFORM GUIDANCE SECTION	
Independent Auditors' Report on Internal Control Over Financial Reporting and on	
Compliance and Other Matters Based on an Audit of Financial Statements Performed in	
Accordance with Government Auditing Standards	
Independent Auditors' Report on Compliance for Each Major Program and on Internal	
Control over Compliance Required by the Uniform Guidance	
Schedule of Expenditures of Federal Awards	
Schedule of Findings and Questioned Costs	73
AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS	
SECTION	
Independent Auditors' Report Required by Oregon State Regulations	77
Audit Comments and Disclosures	77 78

Rogue Valley Council of Governments Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024

INTRODUCTORY SECTION



Administration Office Rogue Valley Council of Governments

(541) 664-6674 · FAX (541) 664-7927 · www.rvcog.org

The Rogue Valley
Council of
Governments
is a voluntary
association of
these local
governments and
special districts
in our region:

Jackson County

Josephine County

City of Ashland

Town of Butte Falls
City of Cave Junction

City of Central Point

City of Eagle Point

City of Gold Hill

City of Grants Pass

City of Jacksonville

City of Medford

City of Phoenix

City of Rogue River

City of Shady Cove

City of Talent

Emergency Communications of

Southern Oregon Jackson County Fire

District 3
Jackson County

Library District

Jackson Soil & Water Conservation District

Rogue Community College

Rogue Valley Sewer Services

> Rogue Valley Transportation District

Southern Oregon Regional Economic Development, Inc.

Southern Oregon University To the Board of Directors of the Rogue Valley Council of Governments (RVCOG), and the Citizens of Jackson and Josephine Counties:

Oregon state law requires that all local governments publish within six months of the close of each fiscal year a complete set of financial statements. These financial statements need to be presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants who are also certified by the State of Oregon as municipal auditors. Pursuant to that requirement, we hereby issue RVCOG's annual comprehensive financial report for the fiscal year ended June 30, 2024 (the audited fiscal year).

This report consists of management's representations concerning RVCOG's finances. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, RVCOG's management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of RVCOG's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, RVCOG's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

RVCOG's financial statements have been audited by Isler Medford, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that RVCOG's financial statements for the fiscal year ended June 30, 2024, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation.

The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that RVCOG's financial statements for the audited fiscal year ended June 30, 2024, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of RVCOG's financial statements was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in RVCOG's Single Audit Report, which is included in this report following the supplemental information combining statements and schedules.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. RVCOG's MD&A can be found immediately following the report of the independent auditors.

Profile of the Government

RVCOG, established through an intergovernmental agreement among its founding members on September 30, 1968, is located in the southwestern portion of the state and includes Jackson and Josephine counties. Membership in RVCOG comprises the two counties, all incorporated municipalities within the region, two institutions of higher learning, and a number of special districts.

RVCOG operates under the direction of a Board of Directors composed of one member representing, and appointed by, the governing body of each member entity. Policy-making and organizational oversight are vested in the Board of Directors. The Board of Directors is responsible, among other things, for adopting the budget, setting policy, and hiring the Executive Director. The Executive Director is responsible for carrying out the policies of the Board of Directors, for overseeing RVCOG's day-to-day operations, and for appointing the heads of the various departments.

RVCOG provides a range of diverse services, both to the public and to the member jurisdictions. The services provided include (but are not limited to): 1) functioning as the designated Area Agency on Aging for Jackson and Josephine counties, providing services to older adults and adults with disabilities, including operation of the senior meals program; 2) functioning as the designated Metropolitan Planning Organization (MPO) for the Middle Rogue and Rogue Valley MPOs; 3) providing both transportation planning and land-use planning services to member jurisdictions; 4) assisting member entities with grants management, financial services, human resources services, information technology services, project management, project development, drone services, and acquiring project funding; and 5) providing riparian restoration and water-related services to member jurisdictions, including water quality monitoring and analysis; storm-water, wetland, and watershed planning; and environmental education.

The annual budget serves as the foundation for RVCOG's financial planning and control. All RVCOG departments are required to submit a proposed budget to the Executive Director during the spring of each year. All departmental budgets included in the special revenue fund must be submitted with the funding for each project identified. The level of funding available to the general

fund is determined based on the federally approved indirect rate being applied to applicable costs in the special revenue fund budget.

In the spring of each year the Executive Director submits a proposed budget to the Budget Committee. This committee comprises three members of the Board of Directors and an equal number of interested citizens appointed by the Board. The Budget Committee reviews the budget as submitted and holds a public meeting for the purpose of discussing the budget with department directors and to receive citizen comments. After making any changes to the budget that the members deem necessary, the Budget Committee makes a recommendation of approval to the Board of Directors. The Board of Directors then adopts the budget and sets the appropriations by resolution prior to July 1. The appropriated budget is prepared by fund with the exception of the special revenue fund, which is at the department level.

Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. This comparison is included as part of the basic financial statements for the governmental funds, with the general fund being presented on page 30, the special revenue fund on page 31, and the Food & Friends Endowment fund on page 32.

Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which RVCOG operates. To best put RVCOG's operating environment into perspective, the reader should appreciate the fact that RVCOG's existence is dependent on others — mostly units of general government — to finance its activities. Although variable from year to year, more than 90 percent of the resources available to RVCOG are derived from grants and contracts with either federal, state, or local governmental entities. While the overall RVCOG budget enjoys significant stability, the distribution of revenue between departments and between projects within departments can vary depending on federal, state, and local changes in funding availability and programmatic priorities.

Local economy. For RVCOG, "local" includes both Jackson and Josephine counties. Until relatively recently in the region's history, the economics of both counties was dominated by, and dependent on, the timber industry, with the service industry, agriculture, manufacturing, and tourism coming in far behind. With the significant reductions in the timber industry during the latter part of the 20th Century, a major shift occurred in the economics of the two-county region that had an especially significant impact on the earning potential of workers in the middle and lower economic classes. While nothing has managed to completely replace the timber industry as a broad employer with above average wages, government has continued to be a strong employer, while health care and tourism have grown into an increasingly significant part of the economy.

During the last several decades population growth has increased the demand for a wide variety of services, although the rate has fluctuated with changes in the national and regional economy. Between 2010 and 2020 the regional population grew by 25,430 (8.89%), with the populations of Jackson and Josephine counties growing by 20,053 (9.87%) and 5,377 (6.50%) respectively. Current estimates for July of 2023 show population rates holding steady for both counties.

Unfortunately, the region remains one of the more depressed in Oregon and the nation. In Jackson County in 2023 the median household income (\$71,443) was approximately 12% lower than the state (\$80,426) and 9.5% lower than national (\$78,538) levels, while Josephine County's median household income (\$59,097) ranks approximately 28% and 26 % below both the state and national levels. In addition, based on the latest estimates, 12.5% of Jackson County families and 18% of Josephine County families live below the poverty level. The state and national poverty levels are 12.2% and 11.1% respectively.

Long-term financial planning. As stated earlier, RVCOG depends almost wholly on grants and contracts for its existence. While this can make long-range planning uncertain, for practical purposes RVCOG makes the assumption that there will be sufficient funding through grants and contracts to maintain the operations of the organization at or near its current level. The viability of this practice is supported by over five decades of continued operation – even though the organization has seen major shifts in programs during that time period, RVCOG has remained a viable organization. Over the long term, it is RVCOG's primary financial goal to maintain a positive fund balance in the general fund and special revenue fund.

Financial policies. RVCOG is primarily funded through grants and contracts from other governments and some non-governmental entities, and these funds are normally dedicated to very specific activities and products. Because of this, RVCOG does not have a ready source of discretionary funding, and because of this lack of discretionary funding, RVCOG has had a long-standing policy that grants and contracts must be fully funded, with no dependence on other RVCOG resources. In addition, RVCOG, as a council of governments, is typically required to operate on a reimbursement basis for actual costs while adhering to often inflexible predetermined project budgets, so occasionally the actual costs of completing a specific project total up to more than the resources provided from the grant or contract. Such project deficits, when they occur, can result in a negative change in fund balance for the affected year.

Cash management policies and practices. Cash management for RVCOG does not include, for the most part, an investment strategy, as RVCOG rarely has any available cash to invest. During the fiscal year ended June 30, 2017, RVCOG was able to establish an endowment to benefit the Food & Friends Senior Meals program based on a donation from a program participant, but that endowment is being professionally managed by a private company. As mentioned above, the majority of the grants and contracts that RVCOG enters into are on an expense reimbursement basis, which requires that cash management is predominantly an exercise in balancing the reimbursements received with the need to meet current obligations.

Risk management. RVCOG maintains adequate commercial insurance policies to meet all potential losses.

Pension and other post-employment benefits. The Rogue Valley Council of Governments provides a 401(a) defined contribution pension plan for its regular employees. It also offers a 457 deferred compensation plan funded solely with individual employee contributions.

The only post-employment benefit provided to retirees by the Rogue Valley Council of Governments is the opportunity to remain enrolled in the health and dental insurance programs through a COBRA arrangement wherein the retiree pays their own premiums.

Acknowledgments

We would like to express our appreciation to all members of the finance and administration departments who assisted and contributed to the preparation of this report, without whose dedicated service the completion of this report would not have been possible. Credit also must be given to the Board of Directors for its unfailing support for maintaining the highest standards of professionalism in the oversight of RVCOG's finances.

Respectfully submitted,

Ann Marie Alfrey

Ann Marie Alfrey

Executive Director

Board of Directors

Executive Committee

1st Vice-President – Carl Tappert/John	Emergency Communications of Southern Oregon (ECSO) Quinn
Southern	Oregon Regional Economic Development Inc (SOREDI)
Bill Mansfield	Rogue Valley Transportation District (RVTD)
Pam VanArsdale	City of Rogue River
	Board Members
Rick Dyer	Jackson County
	Jackson CountyJosephine County
John West	
John West Dylan Bloom	
John West Dylan Bloom Trish Callahan	
John West Dylan Bloom Trish Callahan Meadow Martell	Josephine County City of Ashland Town of Butte Falls
John West Dylan Bloom Trish Callahan Meadow Martell Kathy Sell Bill Rigney	
John West Dylan Bloom Trish Callahan Meadow Martell Kathy Sell Bill Rigney	

Management Staff

Ann Marie Alfrey	Executive Director/Interim SDS Program Director
Adrian Modjeski	Human Resources and Administrative Services Director
Sebastian Viteri	Finance Director
Ryan MacLaren	
Jon Pfefferle	
Greg Stabach	
Monique Clark	Senior and Disability Services Program Supervisor

Administrative Office

155 North 1st Street, PO Box 3275, Central Point, Oregon 97502



Rogue Valley Council of Governments Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024

FINANCIAL SECTION



Certified Public Accountants And Business Advisors

INDEPENDENT AUDITORS' REPORT

To the Board of Directors
Roque Valley Council of Governments

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Rogue Valley Council of Governments, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise Rogue Valley Council of Governments' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Rogue Valley Council of Governments, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Rogue Valley Council of Governments and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Rogue Valley Council of Governments' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
 fraud or error, and design and perform audit procedures responsive to those risks. Such
 procedures include examining, on a test basis, evidence regarding the amounts and disclosures
 in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing an
 opinion on the effectiveness of Rogue Valley Council of Governments' internal control.
 Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Rogue Valley Council of Governments' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Rogue Valley Council of Governments' basic financial statements. The accompanying schedule of expenditures by department, the capital asset schedules, the combining and individual nonmajor fund financial statements, and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures by department, the capital asset schedules, the combining and individual nonmajor fund financial statements, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 10, 2025, on our consideration of Rogue Valley Council of Governments' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Rogue Valley Council of Governments' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Rogue Valley Council of Governments' internal control over financial reporting and compliance.

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated January 10, 2025, on our consideration of compliance with certain provisions of laws and regulations, including the provision of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing ad not to provide an opinion on compliance.

elder Medford, LLC
Isler Medford, LLC

Medford, Oregon January 10, 2025

By: Jarok

Management's Discussion and Analysis

As management of the Rogue Valley Council of Governments, we offer readers of RVCOG's financial statements this narrative overview and analysis of the financial activities of the Rogue Valley Council of Governments for the fiscal year ended June 30, 2024. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 2 through 6 of this report.

Financial Highlights

The assets of the Rogue Valley Council of Governments exceeded its liabilities at the close of the most recent fiscal year by \$4,439,768 (*Net Position*). Of this amount, \$1,717,624 (*unrestricted net position*) may be used to meet RVCOG's ongoing obligations to citizens and creditors.

RVCOG's total net position increased by \$454,764. This increase is the result of total revenues in excess of expenditures across all funds in the organization.

As of the close of the current fiscal year, RVCOG's governmental funds reported combined ending fund balances of \$1,451,317, a net increase of \$345,498 from the prior year. Over half of this increase resulted from General Fund actual Materials and Services expenditures that were less than budgeted.

At the end of the current fiscal year, unreserved fund balance for the General Fund was \$774,318 or 220% of total General Fund expenditures.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to RVCOG's basic financial statements. RVCOG's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of RVCOG's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of RVCOG's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of any shifts or trends in RVCOG's financial performance.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*.

Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the Rogue Valley Council of Governments that are principally supported by intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). As discussed previously, RVCOG's governmental activities include general government, health and welfare, natural resources and conservation, and planning.

The government-wide financial statements can be found on pages 25 and 26 of this report.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. RVCOG, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of RVCOG's funds can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements.

By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, and changes in fund equity provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

RVCOG maintains three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, and changes in fund equity for the General, the Special Revenue, and the Food & Friends Endowment Funds, all of which are considered to be major funds.

RVCOG adopts an annual appropriated budget for all its funds. A budgetary comparison statement has been provided for each of the governmental funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 27 through 32 of this report.

Proprietary funds. RVCOG maintains one type of proprietary fund. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the organization's

various functions. RVCOG uses internal service funds to account for its building operations, leave liability, vehicles, information systems, and other management functions that cannot be allocated to other functions. Because all of these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

All of the internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* found on pages 60 through 62 of this report.

The basic proprietary fund financial statements can be found on pages 33 through 35 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 36 through 54 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of RVCOG, assets exceed liabilities by \$4,439,768 at the close of the most recent fiscal year. The majority of RVCOG's net position, equivalent to \$2,722,144, reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment). RVCOG uses these assets to provide services to member jurisdictions; consequently, these assets are *not* available for future spending. The unrestricted portion, equivalent to \$1,717,624, includes the investment in RVCOG's Food & Friends Endowment of \$463,703, which is committed for use by the senior meals program.

At the end of the current fiscal year, RVCOG is able to report a positive balance in net position for the government as a whole. All funds, governmental, special revenue, endowment, and internal service, report positive balances in both the investment in capital assets and unrestricted categories of net position.

Rogue Valley Council of Governments' Net Position

	Governmental activities									
		2024		2023	Change					
Current and other assets	\$	3,876,624	\$	3,443,652	\$	432,972				
Capital assets		2,722,144		2,739,192		(17,048)				
Total assets	\$	6,598,768	\$	6,182,844	\$	415,924				
Long-term liabilities outstanding	\$	881,479	\$	819,878	\$	61,601				
Other liabilities		1,277,521		1,377,962		(100,441)				
Total liabilities	\$	2,159,000	\$	2,197,840	\$	(38,840)				
Net position:										
Invested in capital assets, net of related debt	\$	2,722,144	\$	2,739,192	\$	(17,048)				
Restricted		-		-		-				
Unrestricted		1,717,624		1,245,812		471,812				
Total net position	\$	4,439,768	\$	3,985,004	\$	454,764				

RVCOG's Net Position increased by \$454,764 during the current fiscal year. RVCOG's net position in the governmental funds and internal service funds are consolidated in the government-wide statement of net position.

Governmental activities. Governmental activities accounted for the entire increase in RVCOG's net position since all activities are governmental. Key elements of this increase are as follows:

- 1. The General Fund's fund balance increased by \$133,165 as a result of revenues exceeding expenditures. The General Fund is funded by two primary sources, member dues and indirect charges, which are charged to the programs in the Special Revenue Fund. There are a small number of programs which are able to collect revenues from local sources in excess of the amounts expended on those projects. Member dues were exactly as anticipated. The indirect charges are based on an annual rate that is determined during the budget process using the General Fund budgeted expenditures, less member dues and other miscellaneous revenues, divided by the applicable Special Revenue Fund expenditures. When the actual expenses of the Special Revenue Fund fall below the level that was anticipated the result to the General Fund is a decrease in indirect revenues. Indirect revenues for the current fiscal year exceeded General Fund expenditures.
- 2. The net position of the Special Revenue Fund increased by \$178,505 as a result of total net revenues in the various programs, when taken as a whole, being greater than the total overall expenditures. The majority of both grants and contracts only reimburse actual expenditures up to a total amount; however, a small number of programs are able to collect revenues in excess of the amounts expended on those projects, thus while in some projects expenditures may exceed the available resources, other projects can generate

extra revenue which can be used as an offset. This year the projects that had available resources in excess of expenditures did exceed those with excess expenditures.

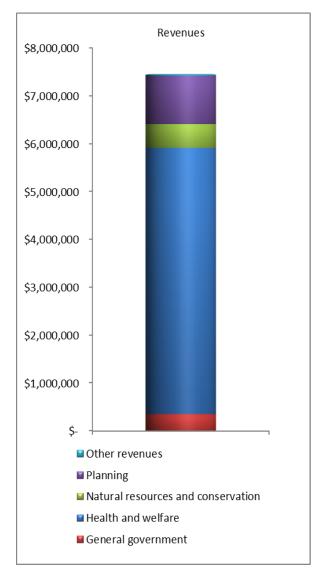
- **3**. The net position of the Food and Friends Endowment Fund increased by \$33,828. This represents gains on investments less investment fees.
- **4.** The net position of the internal service funds increased by \$109,266. As with the indirect charges, the charges for the internal service funds are based on an annual rate that is determined during the budget process using expenditures budgeted in the General and Special Revenue Funds. When the actual expenses of these funds exceed the level that was anticipated, the result is a shortfall in revenues received by the internal service funds. While that was the case this fiscal year in the Computer Rental and Building Operations and Maintenance Funds, the Internal Service, Vehicle Operations and Maintenance, and Leave Liability Funds had revenues in excess of expenses.

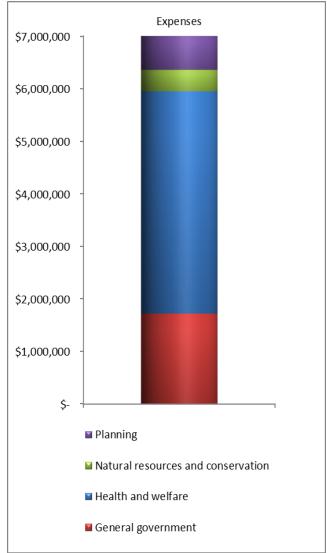
During this fiscal year compensated absences expense was \$559,123.

Rogue Valley Council of Governments' Changes in Net Position

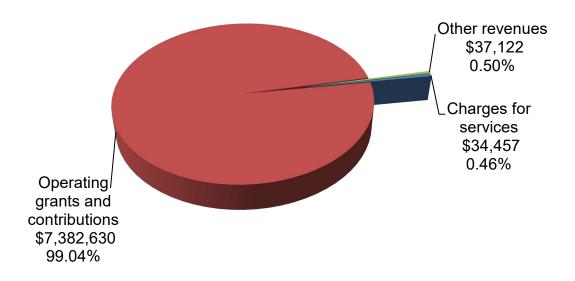
	Governmental activities									
		2024		2023		Change				
Revenues:										
Program revenues:										
Charges for services	\$	34,457	\$	42,474	\$	(8,017)				
Operating grants and contributions		7,382,630		7,936,401		(553,771)				
General revenues:										
Other revenues		37,122		20,215		16,907				
Total revenues	\$	7,454,209	\$	7,999,090	\$	(544,881)				
Expenses:										
General government	\$	1,720,802	\$	1,642,245	\$	78,557				
Health and welfare		4,226,297		4,103,922		122,375				
Natural resources and conservation		408,075		287,219		120,856				
Planning		644,271		1,718,381		(1,074,110)				
Interest on long-term debt		-		-						
Total expenses	\$	6,999,445	\$	7,751,767	\$	(752,322)				
Change in net position	\$	454,764	\$	247,323	\$	207,441				
Net position 7/1		3,985,004		3,737,681		247,323				
Net position 6/30	\$	4,439,768	\$	3,985,004	\$	454,764				

Revenues and Expenses – Governmental Activities





Revenues by Source – Governmental Activities



Financial Analysis of the Governmental Funds

As noted earlier, RVCOG uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of RVCOG's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing RVCOG's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Rogue Valley Council of Governments' governmental funds reported combined ending fund balances of \$1,451,317, an increase of \$345,498 in comparison with the prior year. Of this amount \$463,703 is committed to the Food & Friends Endowment Fund, while the *unassigned fund balance* of \$987,614 is available for spending at the government's discretion.

The General Fund is the administrative operating fund of the Rogue Valley Council of Governments. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$774,318. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures.

RVCOG's General Fund equity increased by \$133,165 during the current fiscal year. Key factors in this increase are as follows:

• Indirect charges are the major source of revenue for the General Fund, with the rate being based on the budgeted expenditures of the Special Revenue Fund projects. During the current fiscal year, General Fund Materials and Services expenditures were significantly less than budgeted resulting in excess revenue.

Capital Assets and Debt Administration

Capital assets. RVCOG's investment in capital assets for its governmental type activities as of June 30, 2024, amounts to \$2,722,144 (net of accumulated depreciation). This investment in capital assets includes land, buildings, machinery, and equipment.

Rogue Valley Council of Governments' Capital Assets (net of depreciation)

	Governmental activities									
		2024		2023	Change					
Land	\$	556,750	\$	556,750		-				
Buildings and Construction In Progress		1,934,295		2,007,230	\$	(72,935)				
Machinery and equipment		231,099		175,212		55,887				
Total	\$	2,722,144	\$	2,739,192	\$	(17,048)				

The total change in RVCOG's investment in capital assets for the current fiscal year was a decrease of \$17,048. Machinery and equipment assets increased by \$55,887, while accumulated depreciation in buildings and machinery and equipment decreased \$72,935.

Additional information on RVCOG's capital assets can be found in note 4.C on page 45 of this report.

Long-term debt. At the end of the current fiscal year, RVCOG had no bonded debt outstanding.

Economic Factors and Next Year's Budgets

RVCOG is less affected by the economy locally than it is statewide, due to the fact that a majority of the projects undertaken by RVCOG are funded through state grants and contracts. Nonetheless, RVCOG does depend to a significant degree on the ability of its members to pay dues, which a poor local economy could impact. While dues are commonly less than 1.0% of RVCOG's overall budget (\$48,243 in the current year), they are critically important in providing a small amount of contingency and in funding activities that are not recoverable through indirect cost allocation or reimbursement (per OMB Uniform Guidance).

At the close of fiscal year ending June 30, 2024, unreserved fund balance in the General Fund was \$774,318. The federally approved indirect rate, which provided 90% of the General Fund resources for this fiscal year, is set at 14.0% of applicable direct cost of all projects in the Special Revenue Fund and has remained the same as prior years.

Requests for Information

This financial report is designed to provide a general overview of the Rogue Valley Council of Governments' finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Rogue Valley Council of Governments, PO Box 3275, Central Point, OR 97502.

Rogue Valley Council of Governments Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024

BASIC FINANCIAL STATEMENTS



Rogue Valley Council of Governments Statement of Net Position June 30, 2024

	Primary Government Governmental Activities			
ASSETS				
Current Assets				
Cash and cash equivalents	\$	1,711,330		
Investments		463,703		
Receivables		1,634,099		
Prepaids		67,492		
Total Current Assets		3,876,624		
Capital Assets (net of accumulated depreciation):				
Land		556,750		
Buildings		1,934,295		
Machinery and equipment		231,099		
Total Capital Assets		2,722,144		
TOTAL ASSETS	\$	6,598,768		
LIABILITIES				
Current Liabilities				
Accounts payable	\$	580,911		
Payroll payable		176,630		
Other current liabilities		519,980		
Total Current Liabilities		1,277,521		
Non-current Liabilities				
Due within one year		501,251		
Due in more than one year		380,228		
Total Non-current Liabilities		881,479		
TOTAL LIABILITIES	\$	2,159,000		
NET POSITION				
Investment in capital assets (net of related debt)	\$	2,722,144		
Restricted		-		
Unrestricted		1,717,624		
TOTAL NET POSITION	\$	4,439,768		

Statement of Activities For the Year Ended June 30, 2024

					Ne	et (Expense)
					R	evenue and
					(Changes in
			Program	Revenues	ľ	Net Assets
						Primary
				Operating	G	Sovernment
		Cha	arges for	Grants and	G	overnmental
Functions/Programs	Expenses	S	ervices	Contributions		Activities
Primary Government:						
Governmental Activities:						
General government	\$ 1,720,802	\$	31,643	\$ 322,459	\$	(1,366,700)
Health and welfare	4,226,297		2,814	5,557,546		1,334,063
Natural resources and	408,075			495,996		87,921
conservation						
Planning	644,271			1,006,629		362,358
Interest on long-term debt						
Total governmental activities	\$ 6,999,445	\$	34,457	\$ 7,382,630	\$	417,642
Total primary government	\$ 6,999,445	\$	34,457	\$ 7,382,630	\$	417,642
					_	
			neral reve			
			Interest ea	arned		37,122
			Other rev	enues		
			Ū	eneral revenues	\$	37,122
			_	e in net position	\$	454,764
		Ne	t position	- beginning		3,985,004
		Ne	t position	- ending	\$	4,439,768

Balance Sheet Governmental Funds June 30, 2024

		General	,	Special Revenue		Food & Friends idowment	Total Governmental Funds		
ASSETS									
Cash and cash equivalents	\$	1,057,360	\$	(22,060)	\$	-	\$	1,035,300	
Investments						463,703		463,703	
Receivables		1,279		1,512,231				1,513,510	
Prepaids		2,017		33,041				35,058	
Total assets	\$	1,060,656	\$	1,523,212	\$	463,703	\$	3,047,571	
LIABILITIES AND FUND BALANC Liabilities:	CES								
Accounts payable	\$	3,034	\$	469,166	\$	-	\$	472,200	
Payroll payable		178,977						178,977	
Due to other governments								-	
Due to others		100,440		454,644				555,084	
Deferred revenues		3,887		386,106				389,993	
Total liabilities	\$	286,338	\$	1,309,916	\$	-	\$	1,596,254	
Fund Balances: Commited Unassigned	\$	774,318	\$	- 213,296	\$	463,703	\$	463,703 987,614	
Total fund balance	\$	774,318	\$	213,296	\$	463,703	\$	1,451,317	
Total fund balance	Ψ	//4,510	φ	213,290	Φ	403,703	Ψ	1,431,317	
Total liabilities and fund balances	\$	1,060,656	\$	1,523,212	\$	463,703	=		
Amounts reported for governmental activities in the statement of net assets are different because: Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.									
	Internal service funds are used by management to charge the costs of internal services, computer rent, leave liability and building operating costs to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets. Net assets of governmental activities \$								

Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds

For the Year Ended June 30, 2024

	General		Special Revenue		Food & Friends Endowment		Go	Total vernmental Funds
REVENUES								
Intergovernmental	\$	48,243	\$	5,869,840	\$	-	\$	5,918,083
Charges for services		436,116		989,374		-		1,425,490
Contributions and donations		-		31,372		-		31,372
Other revenues		421		250,313		37,122		287,856
Total revenues	\$	484,780	\$	7,140,899	\$	37,122	\$	7,662,801
EXPENDITURES								
Personnel costs	\$	250,930	\$	2,924,370	\$	-	\$	3,175,300
Materials and services		45,264		2,851,032		3,294		2,899,590
Depreciation		-		-		-		-
Debt service:								
Principal		-		-		-		-
Interest		-		-		-		-
Internal charges		55,421		1,186,992		-		1,242,413
Total expenditures	\$	351,615	\$	6,962,394	\$	3,294	\$	7,317,303
Excess of revenues over expenditures	\$	133,165	\$	178,505	\$	33,828	\$	345,498
OTHER FINANCING SOURCES (USES)								
Transfers in	\$	-	\$	-	\$	-	\$	-
Transfers out		-		-				-
Total other financing sources (uses)	\$	-	\$		\$	-	\$	-
Net change in fund balance	\$	133,165	\$	178,505	\$	33,828	\$	345,498
Fund balance - beginning		641,153		34,791		429,875		1,105,819
Fund balance - ending	\$	774,318	\$	213,296	\$	463,703	\$	1,451,317

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2024

Amounts reported for governmental activities in the statement of activities (see page 26) are different because:

Net change in fund balance - total governmental funds (see page 28)	\$ 345,498
Internal service funds are used by management to charge the costs of internal services, computer rent, leave liability, and vehicle and building operating costs to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.	
Internal service fund	\$ 61,808
Computer rental fund	(15,458)
Leave liability fund	54,881
Vehicle operating & maintenance fund	81,325
Building operating & maintenance fund	 (73,290)
Net revenues	\$ 109,266
The net effect of various transactions involving capital assets (i.e., purchase, sales, tradeins, and donations) is to increase(decrease) net assets.	-
Change in net assets of governmental activities (see page 26)	\$ 454,764

General Fund

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual For the Year Ended June 30, 2024

	Budgeted Amounts						Variance with	
		Original		Final		Actual Amounts	1	al Budget Positive Tegative)
REVENUES								
Intergovernmental	\$	48,243	\$	48,243	\$	48,243	\$	-
Charges for services		441,654		445,182		436,116		(9,066)
Contributions and donations								-
Other revenues						421		421
Total revenues	\$	489,897	\$	493,425	\$	484,780	\$	(8,645)
EXPENDITURES								
Personnel costs	\$	343,770	\$	343,770	\$	250,930	\$	92,840
Materials and services		84,648		88,176		45,264		42,912
Depreciation								-
Debt service:								
Principal								-
Interest								-
Internal charges		61,479		61,479		55,421		6,058
Total expenditures	\$	489,897	\$	493,425	\$	351,615	\$	141,810
Excess of revenues over expenditures	\$		\$		\$	133,165	\$	133,165
OTHER FINANCING SOURCES (USES)								
Transfers in	\$	-	\$	-	\$	-	\$	-
Transfers out								
Total other financing sources (uses)	\$	-	\$	-	\$	-	\$	-
Net change in fund balance	\$	-	\$	-	\$	133,165	\$	133,165
Fund balance - beginning		641,153		641,153		641,153		
Fund balance - ending	\$	641,153	\$	641,153	\$	774,318	\$	133,165

Special Revenue Fund

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual For the Year Ended June 30, 2024

	Budgeted Amounts						Variance with		
		Original		Final		Actual Amounts		inal Budget Positive Negative)	
REVENUES									
Intergovernmental	\$	8,822,474	\$	8,822,474	\$	5,869,840	\$	(2,952,634)	
Charges for services		689,927		689,927		989,374		299,447	
Contributions and donations		85,459		85,459		31,372		(54,087)	
Other revenues		294,057		294,057		250,313		(43,744)	
Total revenues	\$	9,891,917	\$	9,891,917	\$	7,140,899	\$	(2,751,018)	
EXPENDITURES									
Personnel costs	\$	3,129,339	\$	3,129,339	\$	2,924,370	\$	204,969	
Materials and Services		5,419,425		5,419,425		2,851,032		2,568,393	
Depreciation								_	
Debt service:									
Principal								-	
Interest								-	
Internal charges		1,243,153		1,243,153		1,186,992		56,161	
Total expenditures	\$	9,791,917	\$	9,791,917	\$	6,962,394	\$	2,829,523	
Excess of revenues over expenditures	\$	100,000	\$	100,000	\$	178,505	\$	78,505	
OTHER FINANCING SOURCES (USES)									
Transfers in	\$	_	\$	_	\$	_	\$	-	
Transfers out		(100,000)		(100,000)				100,000	
Total other financing sources (uses)	\$	(100,000)	\$	(100,000)	\$	-	\$	100,000	
Net change in fund balance	\$	-	\$	-	\$	178,505	\$	178,505	
Fund balance - beginning		34,791		34,791		34,791		-	
Fund balance - ending	\$	34,791	\$	34,791	\$	213,296	\$	178,505	

Food & Friends Endowment Fund Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual For the Year Ended June 30, 2024

	Budgeted Amounts						Variance with	
	Original		Final		Actual Amounts		Final Budget Positive (Negative)	
REVENUES								
Intergovernmental	\$	-	\$	-	\$	-	\$	-
Charges for services								-
Contributions and donations								-
Other revenues		11,000		11,000		37,122		26,122
Total revenues	\$	11,000	\$	11,000	\$	37,122	\$	26,122
EXPENDITURES								
Personnel costs	\$	-	\$	-	\$	-	\$	-
Materials and services		8,700		8,700		3,294		5,406
Depreciation								-
Debt service:								
Principal								-
Interest								-
Internal charges								
Total expenditures	\$	8,700	\$	8,700	\$	3,294	\$	5,406
Excess of revenues over expenditures	\$	2,300	\$	2,300	\$	33,828	\$	31,528
OTHER FINANCING SOURCES (USES)								
Transfers in	\$	-	\$	-	\$	-	\$	-
Transfers out								-
Total other financing sources (uses)	\$	-	\$	-	\$	-	\$	-
Net change in fund balance	\$	2,300	\$	2,300	\$	33,828	\$	31,528
Fund balance - beginning		429,875		429,875		429,875		
Fund balance - ending	\$	432,175	\$	432,175	\$	463,703	\$	31,528

Statement of Net Position Proprietary Funds June 30, 2024

	Activ	vernmental ities - Internal rvice Funds
ASSETS		
Current assets:		
Cash and cash equivalents	\$	676,031
Receivables (net of allowance for uncollectables)		120,588
Prepaid		35,673
Due from other funds		
Total current assets		832,292
Long-term assets:		
Capital assets		
Land		33,907
Buildings		3,233,769
Machinery and equipment		404,853
Less accumulated depreciation		(950,385)
Total capital assets (net of accumulated depreciation)		2,722,144
Total long-term assets		2,722,144
TOTAL ASSETS	\$	3,554,436
LIABILITIES		
Current liabilities		
Accounts payable and other current liabilities	\$	109,603
Compensated absences-current portion		76,046
Due to other funds		-
Other Current Liabilities		76,154
Total current liabilities	\$	261,803
Long-term liabilities		
Compensated absences-non-current portion	\$	304,182
Other Non-Current Liabilities		-
Total long-term liabilities	\$	304,182
TOTAL LIABILITIES	\$	565,985
NET POSITION		
Investment in capital assets (net of related debt)	\$	2,722,144
Unrestricted		266,307
TOTAL NET POSITION	\$	2,988,451

Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds

For the Year Ended June 30, 2024

	Governmental Activities - Internal Service Funds			
OPERATING REVENUES				
Charges for services:				
Charges for services	\$	1,035,455		
Leave liability accrual charges		613,974		
Other revenues		129,634		
Total operating revenues	\$ 1,779,063			
OPERATING EXPENSES				
Costs of services	\$	991,317		
Leave liability costs		559,123		
Depreciation		119,357		
Total operating expenses	\$	1,669,797		
Operating income (loss)	\$	109,266		
NON-OPERATING REVENUES (EXPENSES)				
Donations	\$	-		
Sale of Assets		-		
Purchase of assets		-		
Interest expense		-		
Income (loss) before contributions and transfers	\$	109,266		
Capital contibutions from government:				
Contributed capital assets	\$	-		
Transfers In		-		
Change in net position	\$	109,266		
Total net position - beginning	\$	2,879,185		
Total net position - ending	\$	2,988,451		

Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2024

	Governmental Activities - Internal Service		
		Funds	
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from interfund services provided	\$	1,649,489	
Receipts from outside services provided		129,604	
Payments to suppliers		(527,773)	
Payments to employees		(963,174)	
Net cash provided by operating activities	\$	288,146	
CASH FLOWS FROM NONCAPITAL ACTIVITES			
Interfund loans (short-term)	\$	-	
Transfers from other funds			
Net cash provided by noncapital financing activities	\$		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITES			
Proceeds (loss) from sale of capital assets	\$	-	
Purchase of capital assets for general purposes		(102,309)	
Principle paid on capital debt			
Net cash (used) by capital and related financing activities	\$	(102,309)	
Net increase in cash and cash equivalents	\$	185,837	
Cash and cash equivalents - July 1		490,195	
Cash and cash equivalents - June 30	\$	676,032	
Reconciliation of operating income to net cash provided (used) by ope	rating	activities:	
Operating income	\$	109,266	
Adjustments to reconcile operating income to net cash provided (used) by operating activities:			
Depreciation Depreciation	\$	119,357	
Increase in accounts receivable	Ψ	12,955	
Decrease in prepaids		(12,925)	
Increase in uncompensated absences		17,168	
Decrease in deferred revenues		-	
Increase in accounts payable		42,325	
Total adjustments	\$	178,880	
J		,	
Net cash provided by operating activities	\$	288,146	

Note 1 - Summary of Significant Accounting Policies

A. Reporting Entity

Rogue Valley Council of Governments (RVCOG) is an independent local governmental entity formed under the authority of Oregon Revised Statutes (ORS) Chapter 190 on September 30, 1968. Although RVCOG's governing board includes elected officials representing several of the local governmental units, counties, cities, and special districts, located in Jackson and Josephine Counties, none of these other governing bodies exert direct oversight over RVCOG. In addition, RVCOG does not exert oversight authority over any other local governmental entity. The decisions of the RVCOG Board are not binding on any member entity. RVCOG is not a component unit of any other local governmental entity, nor is any other governmental entity a component unit of RVCOG.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the *statement of net position* and the *statement of activities*) report information on all of RVCOG's activities. The effect of interfund services provided and used is not eliminated in the process of consolidating the funds for these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as other revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Note 1 - Summary of Significant Accounting Policies (continued)

C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic* resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial* resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, RVCOG considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Interest associated with the current fiscal period is considered to be susceptible to accrual and so has been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by RVCOG.

RVCOG reports the following major governmental funds:

The General Fund is RVCOG's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Special Revenue Fund* accounts for all financial resources associated with the functional programs carried out by RVCOG with the exception of the administrative function which is accounted for in the General Fund.

The *Endowment Fund* accounts for an invested donation to the Food & Friends program.

Note 1 - Summary of Significant Accounting Policies (continued)

C. Measurement focus, basis of accounting, and financial statement presentation (continued)

Additionally, RVCOG reports the following fund types:

Internal service funds account for administrative services not included in the General Fund, information systems operation, computer acquisition and replacement, building operations, vehicle operations, and leave liability services provided to other RVCOG departments, or to other governments, on a cost reimbursement basis.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contracts and contributions, 3) capital grants and contributions, and 4) internally dedicated resources.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the government's internal service funds are charges to customers for sales and services. Operating expenses for internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is RVCOG's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Assets, liabilities, and net position or equity

1. Deposits and investments

RVCOG's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Note 1 - Summary of Significant Accounting Policies (continued)

D. Assets, liabilities, and net position or equity (continued)

An endowment fund to benefit RVCOG's Food & Friends program was established with a donation received in a prior fiscal year.

2. Receivables and payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown at actual amount with no allowance for uncollectables included because all receivables are expected to be collected eventually.

3. Prepaid items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

4. Capital assets

Capital assets, which include land, buildings, and equipment, are reported in the applicable governmental or business-type activity columns in the government-wide financial statements. Capital assets are defined by RVCOG as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Buildings and equipment of RVCOG are depreciated using the straight-line method over the following estimated useful lives:

Note 1 - Summary of Significant Accounting Policies (continued)

D. Assets, liabilities, and net position or equity (continued)

Assets	Years
Buildings	35/40
Vehicles	5
Office Equipment	5
Computer Equipment	5

5. Compensated absences

It is RVCOG's policy to permit employees to accumulate earned but unused vacation and sick pay benefits up to maximum limits. Upon separation, employees are entitled to all accrued but unused vacation benefits and 20% of unused sick leave benefits if separating in "good standing." A Catastrophic Leave Bank was established to provide additional sick leave benefits to eligible employees who exhaust all other paid leave due to a qualifying illness or injury. The Leave Bank is funded through donations of excess sick and/or vacation leave from current employees as well as the 80% balance of sick leave remaining from separating employees.

6. Long-term obligations

In the government-wide financial statements and governmental and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

7. Fund equity

In the fund financial statements, Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54) defines the different types of fund balances that a governmental entity must use for financial reporting purposes. GASB 54 requires the fund balance amounts to be properly reported within one of the five fund balance components listed below:

<u>Non-spendable</u> – This component includes amounts that cannot be spent because they are either (1) not in spendable form or (2) legally or contractually required to be maintained intact.

Note 1 - Summary of Significant Accounting Policies (continued)

D. Assets, liabilities, and net position or equity (continued)

<u>Restricted</u> – This component consists of amounts that can be spent only for specific purposes stipulated by external resource providers, constitutional provisions, or enabling legislation. RVCOG has no restricted fund balance.

Committed – This component consists of amounts that can only be spent for specific purposes determined by a formal action of RVCOG's highest level of decision-making authority, which includes resolutions. Those committed amounts cannot be used for any other purposes unless RVCOG removes or changes the specified use by taking the same type of action (resolution) it employed previously to commit those amounts. The Food & Friends Endowment Fund is considered committed.

<u>Assigned</u> – This component consists of amounts that are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed. The authority for assigning fund balance is expressed by the Board of Directors, or its designee as established in RVCOG's Fund Balance Policy. RVCOG has no assigned fund balance.

<u>Unassigned</u> – This residual classification of fund balance includes all spendable amounts that have not been restricted, committed, or assigned.

When both restricted and unrestricted resources are available for use, it is RVCOG's policy to use restricted resources first, then unrestricted resources (committed, assigned, and unassigned) as they are needed. When unrestricted resources are available for use it is RVCOG's policy to use committed resources first, then assigned, and then unassigned, as they are needed.

Note 2 - Reconciliation of government-wide and fund financial statements

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position

The governmental fund balance sheet includes reconciliation between *fund* balance-total governmental funds and net position-governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that "capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds." There are currently no capital assets in the category.

Note 2 - Reconciliation of government-wide and fund financial statements(continued)

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position (continued)

Another element of that reconciliation explains that "internal service funds are used by management to charge the costs of internal services, computer rent, leave liability, and building operating costs to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets." The details of this \$2,988,451 difference are as follows:

Unrestricted net position of internal service funds
Capital assets net of accumulated depreciation
and related debt

Net adjustment to decrease fund balance - total
governmental funds to arrive at net position governmental activities

\$ 2,722,144

Note 3 - Stewardship, compliance, and accountability

A. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end.

In the spring of each year the Executive Director submits a proposed budget to the budget committee. This committee comprises three members of the Board of Directors and an equal number of concerned citizens who are familiar with RVCOG's programs. The budget committee reviews the budget as submitted and holds a public meeting for the purpose of discussing the budget with the various department directors and to receive citizen comments. After making any changes that the members deem necessary, the budget committee approves the budget and recommends it to the Board of Directors. The Board of Directors adopts the budget and sets appropriations by resolution prior to July 1.

Note 3 - Stewardship, compliance, and accountability (continued)

A. Budgetary information (continued)

The appropriated budget is prepared by fund with the exception of the Special Revenue Fund, which is prepared by department. Only the Special Revenue Fund is divided into programmatic departments; the General Fund includes only the organization's central administrative functions. Department heads may make transfers of appropriations within a department's programs; all other changes to the appropriations must be approved by the Board. The legal level of budgetary control (i.e., the level at which expenditures may not exceed appropriations) is the fund level for all funds except the Special Revenue Fund, which is at the department level.

B. Excess of expenditures over appropriations

For the year ended June 30, 2024, expenditures did not exceed appropriations in the General Fund, Special Revenue Fund, or Food & Friends Endowment Fund.

C. Deficit fund equity

The Special Revenue Fund has had a deficit fund balance for most of its historical (from the latter half of the 1990's) existence. The beginning deficit fund balance was \$53,264 as of July 1, 2022; however, the revenues for several of the projects within the fund exceeded expenditures by a net of \$178,505 during the year then ended. The historical deficit fund balance has now reached a positive balance of \$213,296.

Note 4 - Detailed notes on all funds

A. Deposits and investments

RVCOG maintains cash and investments with Peoples Bank of Commerce, Banner Bank, Evergreen Federal Savings, and SEI Private Trust Company.

At year end, RVCOG's carrying amount of deposits in People's Bank of Commerce was \$1,444,868 and Banner Bank was \$265,096. The carrying amount of deposits in Evergreen Federal Savings was \$866. The carrying amount of deposits in SEI Private Trust Company was \$463,703. Of the bank balances, \$250,000 per institution is covered by federal depository insurance. The Governmental Accounting Standards Board Statement (GASB) No. 40, *Deposits and Investment Risk Disclosures*, requires government agencies to disclose an indication of the level of risk assumed by the entity at year end. If bank deposits at year end are not entirely insured or collateralized with securities held by

Note 4 - Detailed notes on all funds (continued)

A. Deposits and investment (continued)

RVCOG or by its agent in RVCOG's name, the custodial credit risk that exists must be disclosed.

Deposits with financial institutions are held in RVCOG's name and comprise bank demand deposits. During 2007, the legislature revised ORS 295 which governs the collateralization of Oregon public funds. This revision created a shared liability structure for bank depositories and streamlined the collateralization process for local governments. The Office of the State Treasurer monitors the banks collateral and issues a list of qualified bank depositories to public officials to verify the banks they do business with comply with State collateralization requirements. RVCOG's financial institutions are on the approved list.

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the government's deposits may not be returned to it. RVCOG does not have a formal deposit policy for custodial credit risk.

The custodian, Federal Home Loan Bank of Seattle, is the agent of the depository bank. The securities pledged are designated as subject to the Pledge Agreement between the Depository Bank, Custodian Bank, and Office of the State Treasurer (OST) and are held for the benefit of the OST on behalf of the public depositors.

As of June 30, 2024, and for the year then ended, RVCOG was in compliance with the aforementioned State of Oregon statutes.

Credit Risk – State Statutes authorize RVCOG to invest primarily in general obligations of the U.S. Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, time certificates of deposit, certain commercial paper, and the Oregon State Treasury LGIP, among others.

Concentration of Credit Risk – RVCOG is required to provide information about the concentration of credit risk associated with its investments in one issuer that represents 5 percent or more of the total investments, excluding investments in external investment pools or those issued and explicitly guaranteed by the U.S. Government, RVCOG has no such investments.

Interest Rate Risk – RVCOG has no formal investment policy that explicitly limits investment maturities as a means of managing its exposure to fair value loss arising from increasing interest rates.

Note 4 - Detailed notes on all funds (continued)

A. Deposits and investment (continued)

RVCOG had \$463,703 of investments as of June 30, 2024.

B. Receivables

Receivables as of year-end for RVCOG's individual major funds and internal service funds in the aggregate are as follows:

				Special			
Receivables:	<u>G</u>	<u>eneral</u>]	Revenue	<u>Otl</u>	ner Funds	<u>Total</u>
Accounts Receivable	\$	1,249	\$	1,512,231	\$	120,588	\$ 1,634,068
Intergovernmental							
Net total receivables	\$	1,249	\$	1,512,231	\$	120,588	\$ 1,634,068

RVCOG's accounts receivable are pledged as collateral for the line of credit. See note 4.G on page 49.

Governmental funds reported \$389,993 as *deferred revenue* in connection with receivables for revenues that are considered to be available to liquidate liabilities of the current period.

C. Capital Assets

Capital asset activity for the year ended June 30, 2024, was as follows:

	Beginning					Ending	
Governmental Activities		Balance	<u>I1</u>	ncreases	Decreas	es	Balance
Capital assets, not being depreciated:							
Land	\$	556,750	\$	-	\$	-	\$ 556,750
Construction Work In Progress	\$	-					\$
Total capital assets, not being depreciated	\$	556,750	\$	-	\$	-	\$ 556,750
Capital assets, being depreciated:							
Building	\$	2,677,019	\$	_	\$	_	\$ 2,677,019
Equipment		358,502		102,309		-	460,811
Total capital assets, being depreciated	\$	3,035,521	\$	102,309	\$	-	\$ 3,137,830
Less accumulated depreciation for:							
Building	\$	(669,789)	\$	(72,935)	\$	-	\$ (742,724)
Equipment		(183,290)		(46,422)		_	(229,712)
Total accumulated depreciation	\$	(853,079)	\$	(119,357)	\$	-	\$ (972,436)
Total capital assets, being depreciated, net	\$	2,182,442	\$	(17,048)	\$	_	\$ 2,165,394
Governmental activities capital assets, net	\$	2,739,192	\$	(17,048)	\$	-	\$ 2,722,144

Note 4 - Detailed notes on all funds (continued)

C. Capital Assets (continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities

Capital assets held by the government are charged to the various functions based on their usage of the assets:

General government	\$ 17,748
Health and welfare	78,327
Natural resources and conservation	4,362
Planning	 18,920
Total depreciation expense - governmental	
activities	\$ 119,357

D. Interfund receivables, payables, and transfers

There were no interfund transfers made during the fiscal year ending June 30,2024.

E. Leases

RVCOG implemented GASB Statement No. 87 *Leases* for the fiscal year ended June 30, 2022. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset.

On June 1, 2021, RVCOG entered into a 60-month lease as Lessee for the use of a Pitney Bowes SendPro P Series postage machine. The lease terms require a monthly payment of \$286.34. There is no option to purchase the equipment at the end of the lease term.

On April 1, 2022, RVCOG entered into a 36-month lease as Lessee for the use of Auto-Chlor dishwashing machine serial number 11975. The lease terms require a payment of \$276.00 every four weeks. There is no option to purchase the equipment at the end of the lease term.

On August 16, 2022, RVCOG entered into a 60-month lease as Lessee for the use of Canon copier IRADVDXC5870I. The lease terms require a monthly payment of \$532.00. At the end of the lease term, the equipment may be purchased for fair market value; however, RVCOG does not plan to purchase the equipment.

Note 4 - Detailed notes on all funds (continued)

E. Leases (continued)

On August 16, 2022, RVCOG entered into a 60-month lease as Lessee for the use of Canon copier IRADVDX4845I. The lease terms require a monthly payment of \$180.00. At the end of the lease term, the equipment may be purchased for fair market value; however, RVCOG does not plan to purchase the equipment.

As of June 30, 2024, outstanding lease balance totaled \$37,280.

	<u>Original</u>	Balance as of			Balance as of
Lease Activity	<u>Amount</u>	July 1, 2023	<u>Additions</u>	Reductions	June 30, 2024
Canon Color Printer/Copier/Fax	28,916	27,633	-	6,384	21,249
Canon Printer/Copier	9,792	9,396	-	2,162	7,234
Pitney Bowes Postage Machine	17,180	9,163	-	3,436	5,727
Auto-Chlor Dishwashing Machine	10,764	6,778	-	3,708	3,070
Total Lease Activity	66,652	52,970	-	15,690	37,280

Governmental Activities

		Total
Year ending June 30	P	ayments
2025		14,835
2026		11,980
2027		8,544
2028		1,921
2029		-
Total minimum lease payments	\$	37,280
Less amount representing interest		_
Present value of minimum lease payments	\$	37,280

Note 4 - Detailed notes on all funds (continued)

F. Long-term Debt

Changes in long-term liabilities

Long-term liability activity for the year ended June 30, 2024, was as follows:

											Due	e in More
	Beginning		Additions /			Ending	(Current	Du	e Within	Than	
	<u> </u>	<u>Balance</u>	(Re	ductions)]	Balance	<u>Portion</u>		One Year		One Year	
Governmental activities:												
Deferred Revenues	\$	529,430		(139,437)	\$	389,993	\$	-	\$	389,993	\$	-
Compensated absences	\$	363,060		17,168	\$	380,228	\$	76,046	\$	-	\$	304,182
Governmental activity												
Long-term liabilities	\$	892,490	\$	(122,269)	\$	770,221	\$	76,046	\$	389,993	\$	304,182

Deferred revenues exist when revenues are received in advance of service delivery. At year-end, \$389,993 in revenues were deferred to the following fiscal year to cover expenses for project completion. Compensated absence liability is accumulated in the internal service funds and predominantly serves the governmental funds. The year-end compensated absences balance of \$380,228 is divided into \$76,046 in current liabilities and \$304,182 in long-term liabilities.

G. Current Debt

GASB Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements requires the disclosure of information related to a government's debt.

RVCOG maintains a line of credit of \$250,000 to meet short-term cash flow needs. This line of credit is liquidated as cash resources become available and is not intended to fund long-term needs. RVCOG's accounts receivable are pledged as collateral for the line of credit. For the year ended June 30, 2024, the line of credit was not utilized and the ending balance was \$0.

RVCOG has no other debt.

H. Endowment Funds

RVCOG received a donation during a prior fiscal year that the donor requested be used specifically for the Food & Friends program. The Board of Directors (the Board) created a quasi-endowment fund with the donation and named it the Food & Friends of the Rogue Valley Council of Governments Endowment Fund (Endowment). By resolution, the Board determined that the purpose of the

Note 4 - Detailed notes on all funds (continued)

H. Endowment Funds (continued)

Endowment is to support the operations of the Food & Friends Meals on Wheels and Senior Meals Program of Jackson and Josephine Counties (Food & Friends).

Since this endowment is not restricted by the donor, it is listed on the Statement of Financial Position as committed.

Investment Objectives

The primary long-term objective of the Endowment Fund is to achieve a real rate of return in excess of the rate of inflation (net of all investment costs), as measured by the Consumer Price Index, while ensuring that the assets are invested with a level of care, skill, prudence, and diligence at least equal to that of a prudent investor acting in like capacity under similar circumstances. To ensure marketability and liquidity, equity investments shall be executed through nationally recognized exchanges such as the New York Stock Exchange, American Stock Exchange, and NASDAQ.

Investment Guidelines

The Endowment Fund assets may be invested in publicly traded common and preferred stocks, exchange traded funds (ETF's), convertible bonds and preferred stocks, bank common funds, mutual funds, and fixed income securities (including corporate bonds and money market instruments), whether interest-bearing or discount instruments. No other securities are permissible investments without the specific approval of the Board. As an asset allocation guideline, the investment manager will respect the following investment ranges:

•	U.S. Equity	20 - 70%
•	International Equity	0 - 25%
•	REITs and/or Real Estate Companies	0 - 10%
•	Investment Grade Bonds & Money Market	20 - 70%
•	Non-Investment Bonds	0 - 15%
•	Alternative investment strategies	0 - 10%

Note 4 - Detailed notes on all funds (continued)

H. Endowment Funds (continued)

The changes in net assets of the Endowment Fund are as follows for the year ended June 30, 2024:

Investment dividends	\$ 14,331
Realized and unrealized gains	22,791
Investment advisory fees	(3,294)
Food & Friends distributions	-
Current year change in fund balance	33,828
Fund balance - beginning	429,875
Fund balance - ending	\$ 463,703
e e	\$

I. Fair Value Measurements

RVCOG follows the requirements of the GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, investments in debt and equity securities with readily determinable values are required to be presented in the financial statements at their fair value (current market value) on June 30, 2024.

GASB Statement No. 72 describes three levels of measurement inputs that may be used to determine fair value:

Level 1 - Quoted prices in active financial markets for identical assets or liabilities.

Level 2 - Observable inputs other than Level 1 prices, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

Level 3 - Unobservable inputs that are supported by little or no market activity and that are significant to the fair value of the assets or liabilities.

A table of fair values determined, and methods used as of June 30, 2024, follows:

Note 4 - Detailed notes on all funds (continued)

I. Fair Value Measurements (continued)

		Q	uoted Prices in					
		Ac	tive Markets for	Si	gnificant Other	er Significant		
		Identical Assets Observable Inputs		Un	observable			
	 Fair Value		(Level 1)		(Level 2)	Inputs (Level 3)		
Cash and equivalents	\$ 32,264	\$	32,264	\$	-	\$	-	
Domestic fixed income	153,661		153,661					
Domestic equity securities	122,731		122,731					
International fixed income	30,188		30,188					
International equity securities	74,930		74,930					
Alternative investments	49,929		49,929					
Emerging market equities	 -		-					
	\$ 463,703	\$	463,703	\$	-	\$		

Note 5 - Other information

A. Risk management

RVCOG is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which RVCOG carries commercial insurance.

There were no claim settlements that exceeded insurance coverage during the fiscal year.

B. Contingent liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the State of Oregon. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although RVCOG expects such amounts, if any, to be immaterial.

C. Employee retirement systems and pension plans

Plan Descriptions. Rogue Valley Council of Governments provides two retirement plans for employees, one plan for employer contributions and one plan for employee contributions.

Note 5 - Other information (continued)

C. Employee retirement systems and pension plans (continued)

Employer contributions are made under a special type of retirement plan commonly referred to as a profit-sharing plan. This profit-sharing plan allows eligible employees to receive employer contributions without having to include such amounts in income. The employer contribution amount is 13.02% of eligible earnings. The profit-sharing plan is a defined contribution plan, which is intended to qualify under Section 401(a) of the Internal Revenue Code. As a defined contribution plan, it is not covered under Title IV of ERISA, and, therefore, benefits are not insured by the Pension Benefit Guaranty Corporation.

Employee contributions are made under a special type of retirement plan commonly referred to as a 457 plan. A 457 plan allows employee contributions to be made through salary deferrals as a percent of eligible earnings or a flat dollar amount. The plan allows both pre-tax and after-tax (ROTH) contributions. The plan is intended to qualify under Section 457(b) of the Internal Revenue Code.

The plan is a single employer plan administered by Empower Retirement. Standalone financial reports are issued to each individual plan participant.

Funding policy. Both plans are fully funded by transfers directly to employees' accounts at Empower Retirement through banking transfers processed with each payroll.

Annual pension cost. RVCOG's current year contributions were calculated based on eligible payroll of \$2,084,600 resulting in an employer contribution of \$271,415.

D. Post-employment and termination benefits

Post-employment benefits. RVCOG implemented GASB Statement No. 75, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions for the fiscal year ended June 30, 2010. RVCOG provides the opportunity for retirees to remain on the health and dental insurance plans through a COBRA arrangement until they reach age 65. RVCOG does not currently have any retirees taking advantage of this opportunity.

Termination benefits. RVCOG provides no benefits to terminated employees.

Note 5 - Other information (continued)

E. Other Reporting Issues

Newly Implemented Accounting Standards

For the fiscal year ended June 30, 2024, RVCOG implemented the following new accounting standard(s):

GASB Statement No. 99 "Omnibus 2022" This Statement's primary objectives are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. This statement is effective with some parts being effective immediately, some effective for fiscal years beginning after June 15, 2022, and some effective for fiscal years beginning after June 15, 2023.

GASB Statement No. 100 "Accounting Changes and Error Corrections - An Amendment of GASB Statement No. 62" This Statement's primary objective is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This statement is effective for fiscal years beginning after June 15, 2023.

GASB Statement No. 101 "Compensated Absences" This statement's objective is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. This statement is effective with fiscal years beginning after December 15, 2023.

New Accounting Pronouncements Upcoming

RVCOG will implement new GASB pronouncements in the fiscal year no later than the required effective date. Management has not yet determined the effect on the financial statements from implementing any of the following pronouncements:

GASB Statement No. 102 "Certain Risk Disclosures" This Statements primary objective is to provide users of government financial statements with the essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. This statement is effective with fiscal years beginning after June 15, 2024.

Note 5 - Other information (continued)

E. Other Reporting Issues (continued)

GASB Statement No. 103 "Financial Reporting Model Improvements" This Statement's primary objective is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. It also addresses certain application issues. This statement is effective for fiscal years beginning after June 15, 2025.

GASB Statement No. 104 "Disclosure of Certain Capital Assets" This Statement's primary objective is to provide users of government financial statements with essential information about certain types of capital assets. This statement is effective for fiscal years beginning after June 15, 2025.

Rogue Valley Council of Governments Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024

SUPPLEMENTARY INFORMATION COMBINING STATEMENTS AND SCHEDULES



Rogue Valley Council of Governments Special Revenue Fund Schedule of Expenditures by Department - Budget and Actual For the Year Ended June 30, 2024

	Budgeted	Am	ounts	•		V	ariance with
	Original		Final	Ac	tual Amounts		inal Budget Positive (Negative)
<u>EXPENDITURES</u>							
Current:							
Health and welfare							
Senior and disability services	\$ 4,416,572	\$	4,416,572	\$	2,569,929	\$	1,846,643
Senior nutrition program	 2,944,050		2,944,050		2,803,652		140,398
Total health and welfare	\$ 7,360,622	\$	7,360,622	\$	5,373,581	\$	1,987,041
Natural resources and conservation	\$ 503,832	\$	503,832	\$	509,927	\$	(6,095)
Natural resources	\$ 503,832	\$	503,832	\$	509,927	\$	(6,095)
Planning							
Community development	\$ 167,139	\$	167,139	\$	105,331	\$	61,808
Transportation planning	1,597,919		1,597,919		726,498		871,421
Land use planning	 262,405		262,405		247,057		15,348
Total planning	\$ 2,027,463	\$	2,027,463	\$	1,078,886	\$	948,577
Total expenditures	\$ 9,891,917	\$	9,891,917	\$	6,962,394	\$	2,929,523

Rogue Valley Council of Governments Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024

Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other governmental units, on a cost reimbursement basis.

<u>Computer Rental Fund</u> - This fund is used to account for the rental of computers to other departments and related costs.

<u>Internal Service Fund</u> - This fund is used to account for the accumulation and allocation of costs associated with certain administrative functions including: finance, personnel, photocopy, mail room, etc.

<u>Building Operation and Maintenance (O & M) Fund</u> - This fund is used to account for the accumulation and allocation of costs associated with building operations.

<u>Vehicle Operation and Maintenance (O & M) Fund</u> - This fund is used to account for the accumulation and allocation of costs associated with vehicle fleet operations.

<u>Leave Liability Fund</u> - This fund is used to account for the accumulation of resources to pay for leave used by employees and to allocate the associated costs to the appropriate projects at the time the leave is accrued.

Combining Schedule of Net Position All Proprietary Fund Types June 30, 2024

		omputer ntal Fund	ternal Service Fund	Building O & M Fund			Vehicle O & M Fund		Leave iability Fund		Totals	
ASSETS												
Current assets:												
Cash and cash equivalents	\$	19,872	\$	233,382	\$	333,104	\$	79,115	\$	10,558	\$	676,031
Receivables				119,238		1,350						120,588
Prepaids				22,742		8,194		4,737				35,673
Due from other funds												_
Total current assets	\$	19,872	\$	375,362	\$	342,648	\$	83,852	\$	10,558	\$	832,292
Long-term assets:												
Capital assets												
Land					\$	33,907					\$	33,907
Buildings					3	3,233,769						3,233,769
Machinery and equipment		17,922				-		386,931				404,853
Less accumulated depreciation		(17,922)				(757,609)		(174,854)				(950,385)
Total capital assets (net of												
accumulated depreciation)	\$	-				2,510,067		212,077			\$	2,722,144
Total long-term assets	\$	-	\$	-	\$2	2,510,067	\$	212,077	\$	-	\$	2,722,144
Total assets	\$	19,872	\$	375,362	\$2	2,852,715	\$	295,929	\$	10,558	\$	3,554,436
LIABILITIES												
Current liabilities												
Accounts payable and other current												
liabilities	\$	2,194	\$	101,426	\$	4,384	\$	1,599	\$	-	\$	109,603
Uncompensated absences-current												
portion										76,046		76,046
Due to other funds												-
Other Current Liabilities				67,840				8,314				76,154
Total current liabilities	\$	2,194	\$	169,266	\$	4,384	\$	9,913	\$	76,046	\$	261,803
Long-term liabilities												
Uncompensated absences-non-												
current portion									\$	304,182	\$	304,182
Other Non-Current Liabilities					\$	_			Ψ	501,102	Ψ	501,102
Total long-term liabilities	\$	_	\$	-	\$	_	\$	_	\$	304,182	\$	304,182
Town long term me made	Ψ		Ψ		Ψ		Ψ		Ψ_	20.,102	Ψ	20.,102
Total liabilities	\$	2,194	\$	169,266	\$	4,384	\$	9,913	\$	380,228	\$	565,985
NET POSITION												
Investment in capital assets (net of												
related debt)	\$	-	\$	-	\$2	2,510,067	\$	212,077	\$	-	\$	2,722,144
Unrestricted		17,678		206,096		338,264		73,939	(369,670)		266,307
Total net position	\$	17,678	\$	206,096	\$2	2,848,331	\$	286,016	\$(369,670)	\$	2,988,451

Combining Schedule of Revenues, Expenses, and Changes in Fund Net Position All Proprietary Fund Types For the Year Ended June 30, 2024

	Computer		Internal Service			Building		Vehicle	Lea	ave Liability		
	Re	ntal Fund		Fund	0	& M Fund	0	& M Fund		Fund		Totals
OPERATING REVENUES												
Charges for services:												
Charges for services	\$	23,910	\$	843,752	\$	102,959	\$	64,834	\$	-	\$	1,035,455
Leave liability accrual charges										613,974		613,974
Other revenues		-		538		23,211		105,855		30		129,634
Total operating revenues	\$	23,910	\$	844,290	\$	126,170	\$	170,689	\$	614,004	\$	1,779,063
OPERATING EXPENSES												
Costs of services	\$	39,368	\$	782,482	\$	122,216	\$	47,251	\$	-	\$	991,317
Leave liability costs										559,123		559,123
Depreciation		-				77,244		42,113				119,357
Total operating expenses	\$	39,368	\$	782,482	\$	199,460	\$	89,364	\$	559,123	\$	1,669,797
Operating income(loss)	\$	(15,458)	\$	61,808	\$	(73,290)	\$	81,325	\$	54,881	\$	109,266
NON-OPERATING REVENUES (EXPENSES)												
Donations	\$	_	\$	-	\$	-	\$	_	\$	_	\$	-
Sale of assets								-				-
Interest expense												-
Income(loss) before contributions and transfers	\$	(15,458)	\$	61,808	\$	(73,290)	\$	81,325	\$	54,881	\$	109,266
Capital contibutions from government:												
Contributed capital assets	\$	_	\$	_	\$	_	\$	_	\$	_	\$	-
Transfers In	•		•		*		•		-		•	-
Change in net position	\$	(15,458)	\$	61,808	\$	(73,290)	\$	81,325	\$	54,881	\$	109,266
Total net position - beginning		33,136		144,288		2,921,621		204,691		(424,551)		2,879,185
Total net position - ending	\$	17,678	\$	206,096	\$	2,848,331	\$	286,016	\$	(369,670)	\$	2,988,451

Combining Schedule of Cash Flows All Proprietary Fund Types For the Year Ended June 30, 2024

		omputer ntal Fund		Internal rvice Fund	Building & M Fund	Vehicle & M Fund	Leave Liability Fund	Totals
CASH FLOWS FROM OPERATING ACTIVITIES							-	
Receipts from interfund services provided	\$	23,910	\$	837,164	\$ 108,034	\$ 66,377	\$ 614,004	\$ 1,649,489
Receipts from outside services provided				538	23,211	105,855		129,604
Payments to suppliers		(37,174)		(317,941)	(125,070)	(47,588)		(527,773)
Payments to employees				(421,219)			(541,955)	(963,174)
Net cash (used) provided by operating activities	\$	(13,264)	\$	98,542	\$ 6,175	\$ 124,644	\$ 72,049	\$ 288,146
CASH FLOWS FROM NONCAPITAL ACTIVITES Interfund loans (short-term) Transfers from other funds								\$ - -
Net cash provided by noncapital financing activities	\$	-	\$	-	\$ -	\$ -	\$ -	\$ -
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITES								
Proceeds (Loss) from sale of capital assets	\$	-	\$	-	\$ -	\$ -	\$ -	\$ -
Purchase of capital assets for general purposes					-	(102,309)		(102,309)
Principle paid on capital debt								
Net cash (used) by capital and related financing activities	\$	-	\$	-	\$ -	\$ (102,309)	\$ -	\$ (102,309)
Net (decrease) increase in cash and cash equivalents	\$	(13,264)	\$	98,542	\$ 6,175	\$ 22,335	\$ 72,049	\$ 185,837
Cash and cash equivalents - July 1		33,136		134,840	326,929	56,780	(61,491)	490,194
Cash and cash equivalents - June 30	\$	19,872	\$	233,382	\$ 333,104	\$ 79,115	\$ 10,558	\$ 676,031
Reconciliation of operating income to net cash provided (used) by ope	erati	ng activitio	es:					
Operating income	\$	(15,458)	\$	61,808	\$ (73,290)	\$ 81,325	\$ 54,881	\$ 109,266
Adjustments to reconcile operating income to net cash provided (used) by operating activities:								
Depreciation	\$	-	\$	-	\$ 77,244	\$ 42,113	\$ -	\$ 119,357
(Increase) Decrease in accounts receivable				5,805	7,150			12,955
(Increase) Decrease in prepaids				(12,393)	(2,075)	1,543		(12,925)
Increase (Decrease) in uncompensated absences							17,168	17,168
Increase (Decrease) in deferred revenues						-		-
Increase (Decrease) in accounts payable		2,194		43,322	(2,854)	(337)		42,325
Total adjustments	\$	2,194	\$	36,734	\$ 79,465	\$ 43,319	\$ 17,168	\$ 178,880
Net cash provided by operating activities	\$	(13,264)	\$	98,542	\$ 6,175	\$ 124,644	\$ 72,049	\$ 288,146



Rogue Valley Council of Governments Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024

CAPITAL ASSETS USED IN THE OPERATION OF GOVERNMENTAL FUNDS

Capital Assets Used in the Operations of Governmental Funds Schedules by Source June 30, 2024

Governmental funds capital assets:	
Machinery and equipment	\$ 22,051
Total governmental funds capital assets	\$ 22,051
Investments in governmental funds capital assets by source: General fund	\$ 22,051
Special revenue fund	\$
Total governmental funds capital assets	\$ 22,051

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported on internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

Capital Assets Used in the Operations of Governmental Funds Schedules by Function and Activity June 30, 2024

Function and Activity	Machinery and Equipment					
General government:	·					
Administration	\$	22,051				
Total general government	\$	22,051				
Health and welfare:						
Senior nutrition program	\$	-				
Total health and welfare	\$					
Planning:						
Data processing	\$	-				
Total planning	\$	-				
Natural resources and conservation:						
Data processing	\$	_				
Total natural resources and conservation	\$					
Total governmental funds capital assets	\$	22,051				

This schedule presents only the capital asset balances related to governmental funds. Accordingly, the capital assets reported on internal service funds are excluded from the above amounts. Generally, the capital assets of internal service funds are included as governmental activities in the statement of net assets.

Rogue Valley Council of Governments Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2024

GOVERNMENT AUDITING STANDARDS AND UNIFORM GUIDANCE SECTION



Certified Public Accountants And Business Advisors

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors
Rogue Valley Council of Governments

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Rogue Valley Council of Governments, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise Rogue Valley Council of Governments' basic financial statements, and have issued our report thereon dated January 10, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Rogue Valley Council of Governments' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Rogue Valley Council of Governments' internal control. Accordingly, we do not express an opinion on the effectiveness of Rogue Valley Council of Governments' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Rogue Valley Council of Governments' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Isler Medford, LLC

Appropriation rec

Medford, Oregon January 10, 2025



Certified Public Accountants And Business Advisors

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Directors
Rogue Valley Council of Governments

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Rogue Valley Council of Governments' compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Rogue Valley Council of Governments' major federal programs for the year ended June 30, 2024. Rogue Valley Council of Governments' major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Rogue Valley Council of Governments complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Rogue Valley Council of Governments and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Rogue Valley Council of Governments' compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Rogue Valley Council of Governments' federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Rogue Valley Council of Governments' compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Rogue Valley Council of Governments' compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Rogue Valley Council of Governments' compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Rogue Valley Council of Governments' internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Rogue Valley Council of Governments' internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Isler Medford, LLC

Medford, Oregon January 10, 2025

Rogue Valley Council of Governments Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2024

Federal Agency/Program Title	CFDA Number	Federal or State Contract Number	2023-2024 Disbursements Recognized	
U. S. Department of Health and Human Services				
Oregon Department of Human Services - Senior Services Division				
Aging Cluster	02.044	OR DUG 171701	e.	506 605
Special Programs for the Aging-Title III, Part B-Grants for Supportive Services and Senior Centers	93.044	OR DHS 171791	\$	586,605
Nutrition Services Under Title III-C of the Older Americans Act	93.045	OR DHS 171791		2,265
Nutrition Services Under Title III-C of the Older Americans Act	93.045	OR DHS 171791		1,657,560
Nutrition Services Incentive Program	93.053	OR DHS 171791		144,095
Total Aging Cluster *	75.055	ORBIIS 1/1//1	\$	2,390,525
Support Services				
Special Programs for the Aging Title VII, Chapter 3 Programs for Prevention of Elder Abuse, Neglect, and Exploitation	93.041	OR DHS 171791	\$	669
Special Programs for the Aging Title III, Part D Disease Prevention and Health Promotion Services	93.043	OR DHS 171791	\$	51,440
Special Programs for the Aging Title IV/II Discretionary Projects	93.048	90HDRC0007-01-00		35,251
National Family Caregiver Support, Title III, Part E	93.052	OR DHS 171791		155,006
Total Support Services			\$	242,366
Medicaid Cluster Medical Assistance Program	02 779	OR DHS 171791	¢	552 120
· · · · · · · · · · · · · · · · · · ·	93.778	OR DHS 1/1/91	<u>\$</u>	553,130
Total U. S. Department of Health and Human Services			•	3,186,021
U. S. Department of Transportation				
Oregon Department of Transportation				
Highway Planning and Construction (Federal-Aid Highway Program)				
Highway Planning and Construction	20.205	ODOT 73000-00007925	\$	470,702
Highway Planning and Construction	20.205	ODOT 73000-00007854		244,883
Highway Planning and Construction	20.205	OR DOT 30595		1,973
Total U. S. Department of Transportation			\$	717,558
U. S. Department of Housing and Urban Development				
Community Development Block Grants, Non-Entitlement	14.228	H20011	\$	46,697
Total U.S. Department of Housing and Urban Development			\$	46,697
U. S. Environmental Protection Agency				
Cooperative Agreements (Discretionary Grants)				
Capitalization Grants for Drinking Water State Revolving Funds	66.468		\$	2,697
Brownfields Assessment and Cleanup Cooperative Agreements	66.818	02J16801	\$	62,552
				,
Total U.S. Environmental Protection Agency			\$	65,249
U. S. Department of Homeland Security				
Hazard Mitigation Assistance Grants				
FEMA Hazard Migigation Grant Program	97.039		\$	1,522

Rogue Valley Council of Governments Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2024

Federal Agency/Program Title	CFDA Number	Federal or State Contract Number	2023-2024 Disbursements Recognized
U. S. Department of the Interior U.S. Department of the Interior Bureau of Reclamation WaterSMART (Sustain and Manage America's Resources for Tomorrow)	15.507		\$ 118,148
U. S. Department of Interior Bureau of Land Management Invasive and Noxious Plant Management	15.230	L20AC00334	\$ 38,417
Total U. S. Department of Interior			\$ 156,565
Total Federal Financial Assistance			\$ 4,173,612

^{*} Major program as defined by the Uniform Guidance.

Notes

- (1) The 10% indirect de minimis cost rate was not used as the Organization is utilizing an approved Central Service Cost Allocation Plan which includes an Indirect Cost Rate of 14%.
- (2) The schedule of expenditures of federal awards is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations, Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

ROGUE VALLEY COUNCIL OF GOVERNMENTS

Schedule of Findings and Questioned Costs For the year ended June 30, 2024

Section I - Summary of Auditors' Results

<u>Fin</u>	ancial Statements				
Тур	pe of auditors' report issued: unm	odified			
Inte	ernal control over financial reporti	ng:			
•	Material weakness(es) identified	?	Yes	X	No
•	Significant deficiencies identified that are not considered to be material weaknesses?	ı	Yes	x_	None Reported
No	ncompliance material to financial statements noted?		Yes	X	No
An	y GAGAS audit findings disclosed to be reported in accordance wit of the Uniform Guidance?		Yes	X	No
<u>Fe</u>	deral Awards				
Internal control over major programs:					
•	Material weakness(es) identified	?	Yes	X	No
•	Significant deficiencies identified that are not considered to be ma weaknesses?		Yes	x_	None Reported
Type of auditors' report issued on compliance for major programs: unmodified					
An	y audit findings disclosed that are required to be reported in accord with section 200.516 (a) of the U	dance	Yes	x_	No
Identification of major programs:					
	CFDA Numbers	Name of Federal P	rogram or Cluster		
93.	044, 93.045, 93.053	Aging Cluster			

ROGUE VALLEY COUNCIL OF GOVERNMENTS

Schedule of Findings and Questioned Costs (continued) For the year ended June 30, 2024

Dollar threshold used to distinguish between type A and type B programs:	\$ <u>750,000</u>		
Auditee qualified as low-risk auditee?	X_Yes	***************************************	No
Section II - Financia	l Statement Finding	<u>s</u>	
None			
Section III - Federal Award F	indings and Questic	oned Cost	
None			
Section IV - Summary School	edule of Prior Audit	Findings	
None			



Rogue Valley Council of Governments Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2023

AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS SECTION

AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS

Oregon Administrative Rules 162-10-050 through 162-10-320, incorporated in the Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State in cooperation with the Oregon State Board of Accountancy, enumerate the financial statements, schedules, comments, and disclosures required in all audit reports. The required statements and schedules are set forth in the preceding sections of this report. Required comments and disclosures related to our examination of such statements and schedules are set forth in the following pages.



Certified Public Accountants And Business Advisors

Independent Auditors' Report Required by Oregon State Regulations

We have audited the basic financial statements of Rogue Valley Council of Governments as of and for the year ended June 30, 2024, and have issued our report thereon dated January 10, 2025. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

Compliance

As part of obtaining reasonable assurance about whether Rogue Valley Council of Governments' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- · Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe Rogue Valley Council of Governments was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

OAR 162-10-0230 Internal Control

Uble Medford, LLC

In planning and performing our audit, we considered Rogue Valley Council of Governments' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control over financial reporting.

This report is intended solely for the information and use of council members, management, and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Isler Medford, LLC January 10, 2025

ROGUE VALLEY COUNCIL OF GOVERNMENTS AUDIT COMMENTS AND DISCLOSURES

June 30, 2024

I. Internal Control

See Independent Auditors' Report on internal control structure related matters noted in a financial statement audit conducted in accordance with *Government Auditing Standards*.

II. Accounting Records

We found the accounting records of Rogue Valley Council of Governments to be adequate for audit.

III. Collateral

Based on the results of our tests, balances on deposit with financial institutions were secured in accordance with the requirements of ORS 295.

IV. Indebtedness

Rogue Valley Council of Governments complied with legal or contractual provisions relating to short-term and long-term debt.

V. Budget Compliance

We reviewed the preparation, adoption, and execution of the budget for the year ended June 30, 2024 and the preparation and adoption of the budget for the year ending June 30, 2025. Rogue Valley Council of Governments has complied with statutory requirement for the current and ensuing year's budget.

Resolutions authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. The legal level of budgetary control is the fund level for all funds except the Special Revenue Fund, which is budgeted at the department level. Budgeted amounts are as originally adopted or as amended by the Board of Directors. Expenditures did not exceed appropriations for the year ended June 30, 2024.

VI. Insurance and Fidelity Bond Coverage

We examined Rogue Valley Council of Governments' insurance policies and determined that such policies appeared to be in force at June 30, 2024. We are not competent by training to comment on the adequacy of the insurance policies covering Rogue Valley Council of Governments' property at June 30, 2024.

ROGUE VALLEY COUNCIL OF GOVERNMENTS AUDIT COMMENTS AND DISCLOSURES

June 30, 2024

VIII. Programs Funded from Outside Sources

See Independent Auditors' Report on compliance based on an audit of basic financial statements performed in accordance with *Government Auditing Standards*.

IX. Investments

Based on our review of Rogue Valley Council of Governments' records, it appears Rogue Valley Council of Governments was in compliance with the legal requirements of ORS Chapter 294 pertaining to the investment of public funds as of June 30, 2024, and for the year then ended.

X. Public Contracts and Purchasing

Rogue Valley Council of Governments' procedures for awarding public contracts were reviewed and appear to comply with the legal requirements contained in ORS Chapter 279.

